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LAKE SUPERIOR -- IS IT SICK OR BEING SLANDERED?

By

Robert Traver

"The world's biggest beaver pond," an old fishing pal once described Lake Superior to me as we fly-fished for coasters along one of the many submerged rock beds that line its rugged shore.

Coasters, for those deprived souls who do not know, are book trout that spend most of their lives in the big lake and sometimes reach awesome proportions.

Hal was referring, as he went on to explain, not only to the lake's exciting sport fishing but to the equally exciting fact that in its cold gin-clear water the fisherman can often as not know when to strike simply by seeing the fish approach and take his deep-sunken fly as by feeling it do so-just as he is sometimes able to do in certain spring-fed beaver ponds.

" 'World's biggest beaver pond' is good, Hal," I recall saying at the time, or something equally deathless. "And thank heaven it's so far from big cities and swarms of people it should stay that way a long time."

Hal's rechristening of Lake Superior had taken place back maybe ten years ago, and since then we have fished the lake together many times. This past summer we again met to fish, this time at the mouth of one of our favorite trout streams and the big lake—always a likely spot. The lake this day indeed looked as calm as a vast beaver pond, with the gulls lazily wheeling and tacking, a distant ore boat with its thin smoke plume looking like a floating cigar, and occasionally a big rising fish breaking the surface as it simultaneously boosted our pulse.

"You know something, pal," Hal said, gazing up along the rocky shoreline, "I've just dreamed up a new name for the world's biggest beaver pond."

"What's that, Hal?" I politely inquired, busily rigging up.
"The world's biggest outhouse," he replied.

Hal, a bit of a cynic, often grew rabid over the stalwart armies of litter bugs and beer-can heavers abroad in the land, so I braced myself for his latest blast. "How come?" I said. "What's happened to the world's biggest beaver pond?"

"I'm afraid it's dying," he dolefully replied. "Just another victim of our national lust for big production, big payrolls, big profits and big prosperity at any price." "You forgot big boobies," I said. "And big boobies," Hal dutifully added. "While I'm awed by your Agnewian alliteration," I said, "just what in hell are you driving at?" "Pollution," Hal went on, wagging his head. "Pretty soon I guess we can say about Lake Superior what's so long been said about Lake Erie: people unlucky enough to fall into the place don't so much drown as rot." 'Maybe if it gets bad enough they could walk ashore," I suggested. "The only place Lake Erie still lives is in the crossword puzzles," Hal countered. "There it's big." "Suppose you climb down off your soap box and tell me what's happening to our old lake," I said, staring out at the distant horizon. "Still looks purty as ever to me." Hal gave me a disgusted look. "Sit down," he ordered, motioning me to join him on a handy wave-hewn rock. 'Let me tell you just a few things that have been happening to the former world's champion beaver pond. " -3Hal proceeded to give me an earful, first about the thousands of tons of taconite tailings—a sort of pulverzied sandy waste made from the separation of iron ore from its host rock—that are daily being dumped into Lake Superior by the Reserve Mining Company just a few miles north of Duluth. He said that this massive pollution was nothing new but had been going on for years without any sign of abatement. "In fact," he went on, "conservationists are predicting that if it isn't stopped, and damned soon, Lake Superior will join Lake Erie as another doomed inland sea."

"Well, what do you know?" I said, shaking my head. "Where'd you get all the dope?"

"Out of the same newspaper you take—only I occasionally read more than the weather report for tomorrow's fishing."

"If I'm not too pooped I occasionally work the crossword,"
I said, fighting back. "Tell me more."

Hal told me how the Reserve Mining Company, a wholly-owned subsidiary of two Ohio corporations, Armco Steel and Republic Steel, was presently engaged in litigation with Minnesota's

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pollution control officials, challenging that state's antipollution regulations as "unreasonably restrictive" and further
claiming that the tons of tailings it admittedly daily discharges
into the lake are inert and stationary, only slightly discoloring
the water but posing no real threat to marine life or to public
health. "That case has been dragging along for months with no
end in sight," he concluded.

"Maybe Reserve is right," I suggested. "After all him there's no federal law making all big corporations invariably wrong."

"Except that the pollution merrily goes on," Hal continued,
"at the rate of millions of tons annually—I said tons, chum,
not pounds—and despite the mounting alarm of Wisconsin and
Michigan conservation people, who claim that the massive Minnesota pollution is whilstaked by spreading and already harmfully
affecting their areas of the lake."

"But why doesn't somebody stop it?" I said. "The state or the government or somebody?"

"That's one of the big problems," Hal went on sadly. Nobody

really seems to know who has the authority to question the thing or put a stop to it." "It doesn't seem believable." "The U. S. Army Corps of Engineers appears to claim exclusive authority over all discharges into the lake," Hal went on. "Indeed it was that outfit that gave the mining company its federal permit to dump in the first place and which must soon pass on its revocation or renewal." 'Maybe the Army people will have the guts to stem the tide," I said hopefully. "Maybe," Hal gloomily agreed. "But meanwhile I suggest you occasionally glance at your newspaper so you'll know what's happening to our lake in case they don't." "Will do," I said, wrestling myself into my waders. "Maybe things aren't as bad as you think." Hal spat and grunted and squinted up at the sky. "Let's go fishing," he said, and so we did. -62.

Concerned and more than a little disturbed by what Hal had told me, the very next day I began looking into what was happening to the beautiful lake beside which I had virtually been born and raised and in which both of us had so often happily fished. Not only did I begin reading the local paper but beagling out-of-town papers as well, also visiting the local library and writing some of the people whose pollution articles I had read.

One thing clearly emerged: I had been dead wrong when I'd told Hal that maybe things weren't as bad as he thought. The sad truth, I soon discovered, was that he hadn't told me the half of it; things were not only as bad as he'd pictured them but far worse.

First I learned—or rather re-learned from my grade-school days—that Lake Superior was the biggest body of fresh water in the world, being fed not only by scores of remote northern bush country rivers and streams in bordering Minnesota, Wisconsin, and Michigan but also from the very heartland of sub-artic Canada by such fabled streams as the Nipigon and many others. Again I learned that Superior was not only the key lake in the whole Great

Lakes chain, but for the first time learned that its five lakes hold one-fifth of all the fresh water left on earth. I learned that Lake Superior was indeed unique, the crown jewel, the aristocrat, the very queen of all inland seas... The "one-fifth" figure above comes from page 71 of Our Polluted World by naturalist John Perry, N. Y. 1967.

Digging deeper I learned that Lake Superior has more than

2500 miles of coastline, is fed by more than 200 streams and

rivers, is by far the deepest of the Great Lakes, and covers an

area about as broad as that of New Hampshire, Connecticut, Vermont,

and Massachusetts combined—which themselves make up a good chunk

of New England. (The foregoing is adapted from Senator Gaylord

Nelson's foreward to Like Superior, a new Harper, Row photo book

by Charles Steinhacker.

Digging still deeper I learned that not only had the Reserve
Mining Company's massive discharge of tailings been going on
steadily since 1956 but that in recent years Reserve was increasing the daily dose. In swift succession I learned the following:

That at the original 1947 hearing before the Minnesota conservation commission on the brand new question of the state granting Reserve a permit to discharge its tailings into the lake at all Reserve had assured the state and produced expert testimony to show that its tailings would not be visible more than a mile from shore; that the quantity of tailings would be "insignificant" compared with the natural sediments deposited by Minnesota's streams; and that no soluble materials or chemicals would accompany its discharge.

Yet a 1968 study made by the Department of Interior found that polluted "green water" extended some 18 miles south of the plant and that Reserve's tailings were being deposited in variable densities over a much wider area and, further, that Reserve's daily discharge of tailings just about equalled the yearly sedimentary deposit made by all of Minnesota streams, that is, was roughly 365 times greater.

Another recent study by the National Water Quality Laboratory found that Reserve was daily adding about 160,000 pounds of dissolved solids along with its 67,000 tons of discharge and

Reserve employees have since admitted that the company has periodically dumped substantial quantities of calcium choloride and sulphuric acid, both harmful. In other words Reserve and its "experts" were apparently wrong on all counts back in 1947 the Company and yet to this day it denies that its discharges are in any degree harmful.

Thus as recently as May 1969 Reserve's president Edward

Furness soberly told the first rederal inforcement conference

on Lake Superior that his company's tailings are "inert,

inorganic, insoluble in Lake Superior, and biologically inactive";

all this despite Interior's 1968 Report and a number of subsequent studies to the contrary and also in the face of a recent

finding by the National Water Quality Laboratory that Reserve's

tailings are biologically active in harmful concentrations of

about one milligram per liter of water over a wide area of the

lake.

(The three preceding paragraphs are adapted mostly from the statement prepared by the Northern Environmental Council (C.H.Stoddard) and presented before the third session of Lake

Superior Pollution Control Enforcement Conference held at Duluth in August 1970.

Interior's 1968 so-called "Stoddard" Report (after the man who headed it, Charles H. Stoddard) was the result of ten months of study by five agencies of Acquatic Interior. Analyzing the effect of the tailings on acquatic life were three of these agencies: Federal Water Pollution Control Administration, the Bureau of Sport Fisheries and Wildlife, and the Bureau of Commercial Fisheries; the Geological Survey analyzed the siltation; alternative ways of disposing of it.

-- Munnesola Environmental Citizina Consumation

Is statement before the same FWPCA and the Bureau of Mines analyzed the chemical content of taconite and its wastes and studied alternative ways of disposing of it.

(Adapted from page 2 of Mecca's statement before the same FWPCA Conference held in Duluth in August 1970.

While I scarcely waded through the whole 1968 Report (the scientific findings alone ran to several hundred pages and the summary to 36 pages) from what I did read several things came through loud and clear:

"Pollution is occurring" in Lake Superior from Reserve's dumping; the harmful "green water" turbidity presently extending miles south of Silver Bay is caused by suspended waste particles from Reserve's discharges; a substantial reduction in bottom fish food organisms was found, attributable to Reserve tailings; federal and state water standards were daily being violated; Reserve was violating its Minnesota permit for the discharge of tailings; and, finally, more and more rapidly the lake was becoming eutrophic.

That last word threw me until my dictionary told me it

meant "Designating a body of water in which the increase of

mineral and organic nutrients has reduced the dissolved oxygen,

producing an environment that favors plant over animal life."

as my old friend Tug booney might have said: "Butrophic body

of water is it? An' me nivver dramin' that some day I'd be

lucky enough to be livin' beside wen." The dictionary quote

is from the new Heritage.

After that my spirits rose and fell like the needle of the said of

described on a tropical island during the monsoon.

They rose sharply when I learned that the foregoing 1968 Report

had been instigated by the then Secretary of Interior Stewart

Udall in response to mounting public concern over pollution and

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also pursuant to an agreement reached in July 1967 between the Army and the Department of Interior whereby Interior undertook thenceforth to review the environmental effects of dredging, filling and excavation carried on under all permits issued by the Corps of Engineers.

This important agreement also spoke of the two departments joint responsibilities "to improve water quality through the prevention, control, and abatement of water pollution from... federally licensed activities" and it established a policy of "full coordination and cooperation...on the above responsi-

Jhest West brave words, and my
spirits climbed a few more notches when I learned that

the five Michigan low-grade iron ore properties producing

similar wastes were disposing of them inland and still remained

solvent and competitive; that the gigantic Erie Mining Company, operating virtually next door to Reserve on the same Mesabi

Range and producing identical wastes, also disposed of them inland, as did the new U. S. Steel mine property in the same

general area; and finally that both the Stoddard Report and later studies showed that Reserve could physically and economically do the same thing despite Reserve's repeated claims that such alternative disposal would be too costly and force a total shut-down of its Minnesota holdings.

Chicago magazine about Lake Michigan's own throes with pollution,
telling how Jack Schmetterer, a gutsy top assistant U. S. Attorney
in Chicago, finally despairing of what he and his boss felt was the
"paper-toothed" virtually unenforceable water-pollution legislation
recently passed by Congress, had dug up an old 1899 law known as the
Refuse Act and under it had during March 1970 started a criminal
prosecution against U. S. Steel and several of its local employees.

Spirits rose still further when I looked up and read this old 1899 law and found that it boldly and flatly forbade the dumping into any navigable waters of "any refuse matter of any kind or description whatever" and made all violations a criminal offense.

(33 U.S.Code Annotated, Section 407.)

Spirits dove when I discovered that during July 1970 (just two months after this historic Chicago prosecution was started)

Attorney General Mitchell had sent out so-called "guidelines" to all U. S. District Attorneys telling them not to use this old 1899

Refuse Act against permanent polluters without specific authorization from the Washington office but henceforth they should let the Department of Interior take care of any such complaints under the Water Pollution Control Act—which drolly enough, was one of the ineffective "paper-toothed" new statutes that had persuaded Jack Schmetterer to start his criminal prosecution against U. S. Steel in the first place.

Spirits hit bottom as I tried vainly to penetrate the rationale of this curious move by the nation's top law enforcement officer in muzzling the use of the one legal weapon that had any teeth in it and which just might have curbed some of the country's worst pollution. Spirits clanked around on bottom when next I learned that Jack Schmetterer had quit his job and returned to private law practice, that no progress has been made in the pending U. S. Steel wasturally prosecution started by him, and that, so far as I could learn, no

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new criminal prosecutions under the old 1899 act have since been authorized by Washington either in Chicago or elsewhere except as hereafter boted Part of my dismay over learning about Washington's effective squelching of the Chicago prosecution came from my initial surge of hope that the same old 1899 law might also have been used to curb the Reserve pollution of Lake Superior -- all this despite the fact that Reserve had first cagily gotten dumping permits from both the state of Minnesota and the U. S. Army Corps of Engineers. This flickering hope had arisen when about the same time I learned that the Army Corps had routinely issued Reserve its first dumping permit back in 1948 (under other provisions of the same old 1899 law), and had renewed it in 1950 and again in 1960, both times without any hearings, and at all times imposing but one lone condiand that even as late as 1960 few people realized the harm this dumping was doing.) of this stalwart guardian of the sanctity of our navigable waters in effect telling the jolly polluter to pollute away all he wanted so long as it would still float a boat. Then as I re-read the old 1899

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half right; that its main if not exclusive statutory concern with any navigable waters anywhere was indeed with maintaining the navigability of those waters. In fact the comic care with which the Corps concern had expressed this/in its Reserve permits was what gave me my first clue to the possible limits of that authority, namely, that it could never legally permit the dumping of refuse.

The more I pondered the matter the more convinced I became

that in a determined legal showdown any dumping permit issued by the

Corps to Reserve would not protect the latter from a criminal prosecution for dumping refuse into navigable waters. I reached this conclusion because I felt and still feel that any sensible interpretation of the old law would never hold that the limited authority given to the corps to permit the dumping of certain materials that did not obstruct navigation could ever extend to allowing the Corps to permit anyone

over a dump refuse into those waters.

Suppose--I asked myself, testing--that the Corps undertook to permit, say, all of Reserve's fleet of ore boats (if it has any, which I haven't checked) to dump raw sewage and oil wastes into Lake Superior,

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She question seemed to see ion? Congress had egislation, I was

provider only that it did not obstruct navigation? Congress had passed its share of mystifying and ambiguous legislation, I was confully aware, but I could not believe that it meant in one breath bravely to ban the dumping of any and all refuse into navigable waters and in the next endow one small branch of the military brass with the power to negate that banning. But John Mitchell and has "guidelines" had made the whole question academic, so with a sinking heart I pushed on with my bleak inquiry.

By now two things seemed crystal clear: one, the more one delved into the whole Reserve dumping permit situation the more baffling and depressing became the part of the U.S. Army Corps in the dismal picture; two, and also the more evident it becomes that even if the Corps were right and it could indeed ever legally permit anyone to dump refuse into navigable waters, then that law should swiftly to changed or scrapped.

Intrigued by the part of the Corps in the Reserve pollution, I next learned that only this past August the top head of the whole Army Corps, Gen. Frederick L. Clarke, while speaking that month to a conservation audience in Duluth, had told it that in considering the question of the renewal of Reserve's permit to continue

dumping 67,000 tons of tailings into Lake Superior each day his

Corps was trying to weigh "the economic aspects of the Reserve

Mining Company operation against the deleterious effects that

are alleged with respect to the lake." He concluded: "I don't

think we are going to come out with a permit that forces

Reserve to shut down."

Despite the florid wooliness of this utterance I found it weakly disheartening, coming as it did from the man heading the sole agency named under the 1899 act ostensibly to protect our navigable waters. Particularly dismaying did I find his use of the word "alleged" in speaking of the harmful effects of Reserve's pollution, especially in the face of the exhaustive 1968 report of Interior—made, remember, pursuant to the 1967 agreement with his own Army—categorically finding widespread pollution by Reserve.

That wasn't all. If by the ambigious concluding phrase "shutting down Reserve" the General meant shutting down on its pollution, he should under both the Army-Interior agreement and the ensuing 1968 Report made especially to guide him. If

to continued pollution is that Reserve would have to shut
down its entire Minnesota operation he was wrong, as the same
1968 Report should plainly have told him—not to mention subsequent studies, the Michigan low-grade mining experience and
that of Reserve's own Minnesota competitors. (When, about then,
I learned from the U. S. Bureau of Mines own figures, included
in the 1968 Report, that Reserve was profitting an additional
\$3,300,00.00 each year by continuing its massive pollution, my

was
enchantment became boundless.)

That I was not alone in my growing misgivings over the role of the Army Corps of Engineers in this whole pollution mess I discovered when I read an account of a recent spirited editorial in a Superior, Wisconsin trade publication, the Cooperative Builder, paying its respects to that guardian of our navigable waters.

"Some time back," it abruptly erupted, "we asked editorially whether the Army Corps of Engineers owned America. We had come to wonder after studying volumes of material on how

[the Corps] are 'rearranging'American's natural waterways,
regardless of the devastating effects of their beaverings on
the ecology of America, a land which used to be called beautiful."

"Somewhere on Earth or in the Heavens," the blast continued,
"a body can be found that can successfully control the Army Corps
of Engineers...It is a pressure group so powerful that it has
won victories over strong presidents such as Roosevelt and
Truman and over the Hoover Commission, who all tried to clip its
wings and failed. According to Gen. Clarke, however the Reserve
case goes, the final word will rest with the all-powerful Army
Corps of Engineers." I think I'll subscribe.

Digging deeper I was charmed to find that Reserve had understanding friends other than in the military. This became evident when the 1968 Report was first made public in mid-January 1969. Prior to that Reserve had had nothing but praise for the study in progress, in fact using it to mollify the mounting number of its critics by assuring them that it would confirm Reserve's own tests showing no harmful effects. When the adverse Report came out, however, Reserve officials promptly joined in a chorus of criticism of it, as perhaps might be expected.

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Less expected, at least by me, was that on the same day the Alluming.

Report came out the Congressman from Reserve's own district, John

A. Blatnik (whom I'd long known of as a monotonously re-elected politician who made liberal noises but had never before suspected with a speed-ready and a of being a part-time ecologist) branded the report as "completely lalse."

Another loyal and nicely placed Reserve fan was John Badalich, who was also executive director of Minnesota's own Pollution Control Agency, drolly enough, who stated that the report "contained errors," which despite his strategic position he neglected to specify. (Mr. Badalich may have since seen the light late reports indicate that he is now actively pressing his state's own lake pollution case against Reserve.)

Some further critical remarks emanated from a state senator or two, besides some lesser fry, but perhaps Reserve's biggest antiReport prize was Max Edwards, assistant secretary of Interior under
Stewart Udall while the 1968 Report was in the progress. Gathering
himself, Mr. Edwards told the world that the Report "contained errors"—
which he also neglected to specify. His statement, however terse, was

found to be of such profundity, of such soaring eloquence and conviction, at least by Reserve, that he was promptly made Reserve's Washington counsel. (This and the 3 preceding paragraphs are adapted from Grant Merritt's hard-hitting article in the March 1970 Twin Citian. Merritt, a young Minneapolis lawyer and descendant of the old Merritt mining family, is currently chairman of Mecca's Lake Superior branch and I am in close touch with him. Mr. Merritt's article also asserts that Mr. Edward's activities were being investigated in Washington for possible conflict of interest, but I do not include that here as I feel his lofty detachment is already sufficiently evident.)

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About then I felt a little ill so I dropped everything and raced for Lake Superior—without my fishing gear—and prowled for hours along a remote stretch of rugged shore. And as I prowled, feeling depressed and in a state of near despair, I wondered along with the philosopher Stuart Hampshire whether it might not be true as he had recently speculated, "That human beings are unhappy animals, who deface their environment and spread ugliness and destruction around them, (and)...are an unstable accident of evolution..." (Quotation from Mr. Hampshire's new book, Modern Writers and Other Essays, Knopf, 1970.)

equally cosmic thoughts assailed me. "How," I asked myself,

"how can educated and ostensibly cultured men bring themselves

to do what the Reserve people are doing and, beyond that, how

in God's name can the rest of us let them do it?" And if

nevertheless we could continue to allow a small band of acquisi
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tive men for ruin the world's loveliest lake what, chance was

there of saving the rest of the country or indeed the world?

Had the grim specter of pollution in our land become merely an annoying public relations problem to those guilty of it, and problem that would vanish not by stopping the pollution but by denying its existence, by ridiculing those who found pollution or by using its profits to win them over, by relentlessly employing the dark arts of lobbying, by crying doom and pleading poverty, by conjuring up the goblins of unemployment, by engaging in endless delaying litigation, by declaring over and over that black was white, in short by using every dreary dodge and trick and play in the whole dreary public-relations book to divert and distract attention from the ghastly truth? Just about then a haunting line from one of Auden's poems came back sting to me with the force of a lash: "Words have no word for words that are not true." (Quoted by Stuart Hampshire in his essay on Auden in his new book, earlier cited, the title of the poem not being given.) I looked out blindly across my stricken lake and stumbled on.

The farther I walked the more dolorous grew my thoughts.

Was it possible that all our wholesale polluting and assorted

swinishness was the symptom of some deeper malaise that could not get better until men got better? Might not the real sickness of men be that they were bent upon planetary suicide? Or was modern society spawning a new breed of plastic men who had lost—or never possessed—any reverence for nature? a breed of modern barbarians in Brooks Brothers suits who measured the morality of any course of action not by asking whether it was right but whether it was profitable and could be got away with?

I thought also of the ubiquitous litter bugs and armies of small-time slobs among us and wondered how they could ever be expected to mend their ways if a tiny band of callous fat cats could continue to rape the world's loveliest lake. And for that matter why should even a modest weekend lakeside cottager, who dutifully carried a litter bag, in his car ever bother to fix his leaky septic tank when these same fat cats could daily bellevion.

I thought of our increasingly riven society and of our troubled and questing young, so many of whom were exploring some pretty strange byways, granted, but who were just as

surely drawn if not driven there out of repulsion for those elders who by their gross and joyless materialism were turning so many of them away.

I felt a surge of resentment against those men who continued to do what they did because there was money in it and they had cunningly learned that in our indulgent and tolerant society they were likely to get away with it, wilful men who seemed at the same time to be taunting and scornfully daring our already challenged and beleaguered democracy (which same democracy at ritualistic intervals they ever so resonantly extolled) to try and stop them. Finally I felt that it might just be high time for the rest of the country, young and old, to take up their dare.

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and suddenly I collided abruptly with a rash of conferences,

learning belatedly that three federal pollution control conferences alone had been held on the plight of Lake Superior since

Interior's 1968 Report, besides many more modest state and local gatherings.

by the then Secretary of Interior Stewart Udall and were both

largely ignored by the governors of the three states principally

concerned—Minnesota, Wisconsin and Michigan—and one wistfully

hoped that it was not because but merely coincidental that they

belonged to a political party other than Mr. Udall's. Whatever

the reason these meetings were consequently mostly harmless talk

fests and largely a waste of time akin to that of missionaries

busily harranguing and wooing the already converted. After

predictably viewing the pollution of the lake with proper alarm and favoring

\*\*The first two of these federal conferees sensibly adjourned and went home.

The third conference, held this past August in Duluth, had been called by Stewart Udall's successor, Secretary of Interior

Walter Hickel, who after a delay of more than a year following

the 1968 Report—or should one say 24,000,000 tons later?—

finally in February 1969 wrote General Clarke of the Army Corps

of Engineers requesting him to revise Reserve's dumping permit

to require disposal elsewhere. Told me by Charles Stoddard,

who headed the 1968 Report. Wand with whom Januar touch.

Despite the delay one found Secretary Hickel's action
encouraging, first because he took it at all rather than calling,
as he might have, for a brand new study and report; further
because it more or less seemed to commit the new national administration (if not Mr. Mitchell) on the issue; also because it thus
officially recognized and adopted the 1968 Report; and finally
because it put the elusive and chameleon Army Corps of Engineers
squarely on the spot. (This spark of encouragement was considerably dimmed when I recalled General Clarke's speech made nearly
a year and a half later in Duluth and which, indeed, make his
cryptic utterances there all the more unreassuring.)

A further ray of hope flickered when, in April 1970, Interior's

federal water quality administration wound up a detailed study which bluntly concluded: "The scientific evidence clearly points to the fact that Lake Superior is being irreparably damaged by taconite tailings which are causing basic changes in the lake.

The only question left is how these tailings can be disposed of harmlessly—not whether."

hope lay in this further committal of Secretary Hickel's department and, impliedly, of his administration, in the recelling light it sheds on the dependability of Reserve's repeated denials, and finally in the blunt warning the it gave the country and a preoccupied and largely moribund Congress that the wild pollution spree must come to a rapid stop.

Then one of the few really encouraging movements in this whole stately pollution minuet occurred abruptly on August 13, 1970 when this third federal pollution conference issued a blunt order requiring Reserve Mining Company to outline a plan by December 1, 1970 for altering its present discharge practices to meet

federal and state pollution standards—a polite way of telling
Reserve that the long pollution honeymoon was over.

This action seemed important for several reasons: it was by far the boldest yet taken, it was unanimous, the conference had been called by Secretary Hickel, and for the first time the issue had taken on an unmistakably clear interstate stamp with the testimony there of Dr. Donald Mount, a respected federal water quality scientist, that not only were Reserve's tailings now invading Wisconsin's waters but endangering its residents as well.

Along the way I also learned that what pollution does to kill lakes and streams is a complicated story embracing all manner of involved and depressing things but mainly a sharp decline in the oxygen content of the water caused by a consequent decline in photosynthesis by overfertilization resulting in increased plant growth in turn resulting in a still more speedy decrease in oxygen and retarding of photosynthesis, thereby accelerating the increasing degeneration in a sort of downhill rolling snowball effect.

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I learned too that pollution particularly stimulates the

massive growth of oxygen-consuming algae which not only help

full which meanwhile

kill a lake lint during the silent execution meanwhile makes

it dreadfully repellent and unsightly, whole massive clusters

of the stuff often drifting close to and up on beaches in

great stinking islands, thus accounting for the closing of all

of Lake Ontario's beaches but one and the equally depressing

stories more and more coming from the other Great Lakes.

I learned in eather words that a body of water was like a man or an oak or eagle in that it followed the same eternal life cycle of the plant and animal kingdoms, that is, birth, growth, death. What pollution did was simply to fantastically speed up that cycle, thus accounting for the almost incredible aging of Lake Erie, for example, by fifteen thousand years in 50 or, another depressing way, by 300 years in one.

Almost inadvertently I also learned, as I had suspected, that Reserve's tailings were not the only pollutants going into the lake; that the combined sewage and detergent wastes of nearly loo towns and cities were also steadily being discharged into

more than 60 industries; and that many of the boats that plied it were daily adding their mite of untreated sewage and garbage to the ghastly stew.

ably is (much of which is in the process of being stopped or curbed by state, provincial and local authorities) it is but a figurative drop in the bucket compared with Reserve's, and that foologists are in virtual agreement in sounding one melancholy note: that the non-Reserve pollution alone will not kill the lake but only hasten the death that a continued Reserve pollution alone will surely make inevitable. Put another way, I learned that ake Superior was not only dying a little every day but was dying a little faster each day, and that if Reserve's pollution wasn't stopped its doom would soon be sealed beyond all hope of rescue.

"Lake Superior is a delicate lake and...great caution must be exercised when weighing the potential danger to its ecology," the Federal Water Pollution Control Administration has recently warned. When one recalls that in a mere 50 years Lake Erie's polluters have just about choked it to death by aging it by fifteen thousand years and then remembers that the Reserve crowd has been having at Lake Superior for nearly a third of that time, the pressing need for swift positive action seems all too tragically evident. (This and several of the preceding paragraphs were adapted in part from Gaylord Nelson's foreword to the new Harper & Row book, Lake Superior, already cited.)

As I drew near the end of my morbid delvings one booming fact struck me with billboard clarity; and foldes this en preaching and persuasion wasn't stopping pollution just as conventions and conferences weren't, and at the same time it suddenly swept over me that the only sure way men could be brought around to stopping their unholy polluting--especially when it was also profitable—was to be made to stop it by every resource of the law.

This conclusion gave me no joy and in fact was dismaying for one who keted violence and force and repression, official had long believed that in a democracy all men would respond to education and enlightenment and could with patience peaceably be persuaded to embrace the common weal. But our pollution crisis had shown me otherwise, and I reluctantly faced the fact that in that crisis more might be involved than the fate of any lake, vital as that was; that additionally involved could well be the grim test of whether this dream

called democracy could timely act to protect and save itself ...

From this bleak premise I groped to find what might be done, and out of my broodings several things rather clearly emerged, all based however on the one bedrock assumption, however sad, that men had to be made to abandon their obscene slobbery and that indeed the fate of all of us was bound up in our ability to face up to and successfully cope with that.

Among my ideas were these:

Our country's laws against pollution were mostly ambig
cumblishme and badly

ious evasive and in any case inadequate and needed either

to be sharply revised or scrapped and replaced with new laws

that for one thing made the punishment fit the crime rather

fully rest fatals

than apologetically throwing marshmallows and platitudes at

worst

our polluters.

And, since the pollution of navigable waters such as

Lake Superior is a national (indeed international) concern

and no state should be allowed to usurp that function (witness

the grotesque charade of the prolonged Reserve litigation with

Minnesota), Congress should swiftly step in and act.

should promptly be relieved of all future authority over our navigable waters and the granting of any permits (which in turn should be carefully reviewed) and authority vested in some public agency more amenable to public control and more responsive to the public welfare, such as Interior or perhaps some new agency.

Finally, and to my mind one of the most important and crucial things needed in any new law, is a clear and unambigious provision that when that agency after careful study should formally report harmful pollution of any navigable waters the Department of Justice not only might but must seek a temporary injunction against the accused polluter which can be made permanent if after hearing (or admission by him) the polluter cannot refute it.

This is pretty strong legal medicine, conceded, but how can we wan any longer afford the luxury of letting the polluter put the burden of proof on a threatened society? Even more

enjoyed by the persistent polluter, which not only rewards

and encourages him to use all the sly tricks of diversion

and (possibly fatal) delay but is akin to letting an attempted '

that distant time when

wife poisoner free to keep poisoning the poor woman until he

wight be found
is proven guilty.

My work was nearly done but with the approach of the autumnal electoral rains I detected one hopeful and mildly humorous note: everyone suddenly seemed to be trying to clamber aboard the environmental bandwagon, and I delay the completion of this article in order to try to keep up with the fact breaking developments, of which the following seem among the more significant developments.

Item: Although General Clarke of the Army Corps of Hickels

Engineers did not see fit to heed Secretary Hickels 1969

letter to do something about the Reserve dumping permit he has since set up a so-called national advisory board on environmental problems, including on it, of all people, Charles H.

Stoddard, who headed the ten-month study resulting in

Interior's 1968 Report which His Generalship had for so all long so resolutely ignored. What might come out of it, I suspect only God and General Clarke know—though I loo support may have that order wrong...

comment: On the surface this action looks like a heartening emciliatory gesture but, recalling some of the past ambivalent actions of the General and his Corps, several questions occur. First, why does General Clarke need any advisory board at all when under the 1967 Army-Interior agreement he already had Interior to investigate and guide him?

And doubly ditto, in view of Interior's Report? Or was this new board created to save face and help buttress a possibly already contemplated Corps decision against renewing Reserve's permit? Or instead is it simply more dreary evidence of the sly "call another conference" technique of delay and footdragging that has plagued this whole problem all along?

One hastens to add that conferences are all very fine, frequently highly informative and productive, and in keeping

with a long democratic tradition. But my faith in the phenomena has perhaps inevitably become a little shaken when I was faul little

recall all the conferences that have already been held on

Lake Superior's pollution (without reducing Reserve's dumping by a single ounce), and also recall the nine years likewise consumed in piously huddling over Lake Erie, and particularly when I recall that when the very last spoonful of scalloped potatoes had been served at the very last supper at the very last conference the red-faced conferees belatedly discovered that meanwhile poor Erie had quietly expired...

Item: In late October President Nixon appointed William Ruckelshaus; who was described by one newspaper as an "aggressive young moderate", to run the Administration's antipollution efforts taken from an article by Robert B. Semple, Jr. on Nov. 15, 1970 in the Week in Review section of the N. Y. Times, and thereafter Mr. Rucklehaus duly appeared on national television and earnestly promised to enforce the county's laws against pollution. (I heard and saw him.)

Question: But how can this nicely timed appointment and these encouraging words possibly jibe with Attorney General Mitchell's "guidelines" of this past July telling all his federal prosecutors to lay off prosecuting permanent polluters and rather let the Department of Interior take care of them.

Item: Shortly before Thanksgiving the N. Y. Times predicted that Interior Secretary Hickel would soon be replaced; on the evening of November 24th he appeared with Mike Wallace on C.B.S.'s "Sixty Minutes" program and rather wistfully discussed his uncertain job status; and the very next day, November 25th President Nixon fired him and said he would be replaced by Rogers Morton, a jolly and engaging-looking man, surely, but whose recent experience for his important new job appears partly at least to have been gained as national chairman of the Republican party, a job that notoriously requires the consequent wooing for campaign funds of some of our richest industrialists—some of whom, by the

sheerest coincidence, might also partitly have been stockholders

in or even policy makers of some of our country's most distinguished

contact polluters. And again by the sheerest coincidence Mr.

Morton is being appointed to head the very same Department of

Interior that one faintly recalls Mr. Mitchell said (in those
famous guidelines, remember?) should be left to take of our worst

polluters. (Mr. Morton's appointment, I have since learned, is

being opposed by the League of Conservation Clubs, which rates

him in the lower tenth in the House on conservation issues.)

Item: Out of the blue the week before Thanksgiving Congressman Henry Reuss, long well known for his anti-pollution efforts,
announced from Washington that the Army Corps of Engineers had
just started new federal prosecutions under the old 1899 refuses
statute mentioned earlier against 50 defendants who were allegedly
dumping mercury into various rivers and lakes.

My small glow of encouragement was quickly dimmed when I read further that the Corps biggest gripe seemed to be that the alleged pollution was being done with a permit, making me wonder just when mercury had become less lethal when dumped under the

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I There is no foage 41 because my secretary madvertently omitted it.

auspices of a permit. I also wondered why the Corps, while it
was about it, hadn't gone for really big game and revoked the
permit and prosecuted one of the country's champion polluters,
Reserve Mining Company. When I remembered Mr. Mitchell's "guidelines" and the bleak fact that there had been no progress in the
stagnant Chicago prosecution my small glow of hope all but
flickered out.

Question: Has the Army Corps of Engineers really had a change of heart or was this action just a diversionary sop to still the mounting clamor of the anti-pollutionists?

<u>Amostion</u>: To paraphrase an old saw, isn't there also many

a slip twist the <u>bringing</u> of a criminal prosecution and the <u>trial</u>?

Item: In the November election new governors who had campaigned on anti-pollution planks were elected in Minnesota and Wisconsin, replacing incumbents of the opposite party who were said to have been something less than avid in their anti-pollution zeal during their own terms, and in Michigan the finally re-elected incumbent received a bad scare.

<u>Comment:</u> While I have already expressed some reservations about the utility of successfully combatting massive pollution of

Navigable waters by holding conferences on depending upon state action, I take a grain of comfort in speculating that the mere fact of this dramatic election switch may not be entirely lost on those windle politicians in Washington who, whatever their private reluctance to do anything decisive about pollution, are accomplished experts in the difficult feat of keeping an eye on the ballot box while at the same time keeping an ear to the ground. Some politicians deviate into grace, I have observed, and thus the recent election may silently be one of the most hopeful new omens of all. In fact there are already faint signs on the horizon, no bigger than a campaign button...

December presented the cause of Lake Superior with little in the way of Christmas cheer. First, the Reserve Mining Company without explanation failed to meet the December 1st deadline to submit an alternative disposal plan as ordered on August 13th by the third federal pollution control conference held at Duluth.

Then in mid-December the district court of Lake County,

Minnesota ruled in favor of Reserve Mining Company in its longpending litigation with Minnesota, the judge (in the face of all

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opinion the 15 years of discharge "has had no measurable

\*\*Red-faced\*\*
adverse effects upon...the Lake..." The state attorney

general predictably said he would appeal, and off and away

\*\*west on another long legal happed they again while meantime quietly flows the daily transfor

taconite tailings...

In January still another federal pollution control confer-

ence, the fourth, was announced for the 14th in Duluth, and the newly-elected governors of Wisconsin and Minnesota pledged their support and attendance and said that Governor Milliken of Michigan was behind them. Both said they would ask the conference to order Reserve to "develop" onshore disposal sites for its taconite tailings. Governor Anderson of Minnesota also said he would ask for a deadline of December 31, 1972 and Governor Lucey agreed.

It is not clear from the newspaper account I read whether
this newest proposed deadline means the new date by which
Reserve shall have stopped all lake pollution or, as in the
last conference order it had on December 1st so blithely ignored,

is cause for dancing in the street. According to abacus this would give Reserve 25 additional months of unrestricted pollution (from December 1, 1970) or 760 more days or, brace yourself, roughly 50,000,000 additional tons of pollution. Can a lake which is said to be dying stand this additional dose of poison?

One does not so much imply a criticism of these earnest new governors as regret that they have so innocently fallen into the delaying "hold another conference" trap instead of directing their efforts to getting a moribund Congress off its dead butt and passing some new pollution legislation with real teeth in it and, moreover, investigating an administration that can to this day allow its chief law enforcement officer, the Attorney General, to get away with his scandalous guidelines blocking the one old federal law that just might help. So much for the gloomy Lake Superior pollution picture. Almost with relief I turned to the national scene where, on the surface at least, things looked a little brighter.

Since the election the Nixon administration has made several dramatic gestures in the pollution realm that can be regarded as encouraging or not depending on whether they truly represent a determined effort to curb pollution or are instead merely cynical efforts to clamber aboard what might be called the faddishly vote-getting environmental bandwagon. There are signs pointing both ways.

earnest-looking young William Ruckelshaus as head of the muchpublicized new Environmental Protection Agency. The young man
got off to a fast start, early in December bluntly ordering the
three cities of Detroit, Cleveland and Atlanta to within 180 days
clean up their present sewage disposal systems to conform to
federal standards. About the same time he rather wistfully
expressed the hope that Mr. Mitchell might "revise" his famous
guidelines to encourage greater use of the old 1899 act because,
as he added, the administrative procedures under the newer antipollution laws "are too cumberson" which at least, however
unconsciously, brought him into some sort of uneasy rapport with

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the resigned federal assistant DA, Jack Schmetterer, who had earlier called those same new laws "paper-toothed" and whose historic Chicago prosecution under the same old 1899 law had been shot out from under him by these same guidelines. (Mr. R's comments are taken from a pollution piece in the N.Y. Times for December 6, 1970 by E. W. Kenworthy.)

Again in mid-January the same Mr. Ruckelshaus bravely criticized the cumbersome, ambiguous and delaying effect of many of the newer federal anti-pollution laws, this before the National Press Club. Singling out and leveling at the recently-amended 1967 Clean Air Act as an example, he candidly declared:

"Now, in 1971, not one grain of dust, not one liter of gaseous pollution, has yet been removed from the atmosphere of this nation as a direct result of the 1967 air legislation."

At an earlier session with many of the same reporters he reiterated his view that a cleanup of the Great Lakes would have a top priority. This is fightin' talk, and one cannot help but admire the young man for his guts and engaging candor. At the same time a groggy old pollution hand can't resist pointing

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I Since I wrote the foregring Mr. Ruckelshaus in a late January interview branded the \$2500.00 maximum fine under this old art as "chickenful and absocume our forthe use of the injunction in pallition eases.)

Lirom an AP story in the Milwander Jurual for Jan. 24, 47, out that he might also have told them that—to paraphrase his

Company's daily dumping of 67,000 tons of pollutants into Lake

Superior ever since 1956 has not been reduced by one single

ounce." And if he'd really wanted to live dangerously he might

have taken a deep breath and added: "And my recent boss, John

Mitchell, is precisely the guy who by his goddam guidelines

pulled the rug out from under the one law that just might have

stopped it."

But perhaps the young man remembered the fate of

Secretary Hickel, who had earlier indulged the dangerous luxury

of publicly speaking his mind. At least he wound up his Press

Club remarks by again expressing the hope that the much-beguidelined

old 1899 Refuse Act might be used more widely. He concluded by

hinting that the President would have an interesting environmental message to submit to Congress in February.

At this writing one can only wonder what hopeful thing the President can possibly find to say about our mounting pollution orisis while his old law partner and reputed closest buddy and

At this writing one can only wonder what the President

(the same man who concluded his 1968 nomination acceptance

speech in Miami by declaring that "if we are to restore order

and respect for law in this country, there's one place we're

going to begin: We're going to have a new Attorney General

of the United States of Americal") can possibly find to say

about our mounting pollution crisis while his old law partner

and reputed slowly buddy and the

Attorney General can by his infamous guidelines contrive to this day to keep the spigot of water pollution wide open all across the country. One can only pray that in his message the Attese guidelines President will anounce the withdrawal along with their lardily arrogant implication of almost total business-oriented bias.

That would be a simple eloquent way to show a waiting nation whether all these new Mister Clean noises emanating from Washington are for real or fake. That, in fact, would be a day...

(The "news" substance of the preceding 4 paragraphs is drawn from a story by Richard Bradee of the Sentinel Washington Bureau carried in the Milwaukee Sentinel for January 13, 1971.)

I had barely finished writing the foregoing paragraph with which I planned to conclude the factual portion of this piece, when the next morning I went to town and found a bombshell front-page story in the January 15th issue of the Milwaukee Sentinel (which, I may add, is one of the few newspapers I have run across

that regularly carries stories on the country's pollution crisis)
that the day before in Washington Congressman Henry S. Reuss of
Wisconsin had raised a conflict of interest issue against Attorney
General Mitchell over, as the article put it, his "lagging prosecution of industrial polluters, some of whom are Republic campaign
contributors."

The article went on to say that Mr. Reuss was "largely responsible for reviving an 1899 antipollution law" (which I hadn't realized) and that early in 1970 he had personally given U. S.

Attorneys in Wisconsin evidence of "flagrant and continuous water pollution by 270 Wisconsin industries" and that to date no action had been taken against 268 of them.

"To explain why he is holding up prosecution in each of the 268

cases referred to him." He then went on to assert that to his

mind the Attorney General simply "doesn't like to enforce the law

against industrial polluters, particularly if they are contributors to the Republic war chest like General Motors, Dupont and

Olin Mathieson..."

"The Attorney General was the chief fund raiser for President Nixon's last campaign," Mr. Reuss went on (which I also hadn't known). "He apparently looks forward to again assuming this post. His attitude toward prosecuting the polluting contributors certainly raises a question of conflict of interest."

"The mystery remains," Mr. Reuss concluded, "why is the Justice Department, supposedly devoted to law and order, taking no steps against these 268 violaters?" He could well have asked one further question: How many other pollution complaints were being sat on not only in Wisconsin but all across the country?

As I slowly drove home from town my thoughts were filled with mingled hope and despair. I reflected that I had been working on this pollution thing for months. While during that time I had learned that there were other people in Congress who felt much as Mr. Reuss did, I had also learned they were but a comparative handful. Moreover, to my knowledge, this was the first time that anyone there had really come out and blasted Mitchell and his cronics and at last called a spade a spade. But if I was right in my growing conviction that only swift and determined action by

Congress could save the country from being buried in slime and gook, what were the prospects? I could not honestly say they were bright. But bright or dim, that night when I had my first drink I lifted my glass and toasted my Wisconsin neighbor Henry Reuss. "Here's to my own favorite new candidate for President!"

5 \*\*\*\*\*\*

on a mild afternoon in late January Hal and I met and snowshoed up along the Lake Superior shore to one of our favorite

fishing spots "just to take a look" as Hal put it—that being farlown
one of the milder forms of therapeutic masochism in which fishermen indulge in winter trying to keep moderately sane.

As we tramped along and around and over the windrows of

wind-carved snow I got Hal up to date on my recent pollution

delvings including the latest developments and how I thought

the worst of it might be stopped. I dwelt at length on my ideas

for needed new legislation, including the use of the injunction.

I lingered over my wife-poisoning analogy to banish the presumption of innocence, about which I felt particularly proud. "In

fact I'm writing an article about it," I finally confessed.

"Maybe it will help a little."

Hal paused and glanced over his shoulder. "About all you'll probably accomplish is start a run on Reserve Mining Company stock," he said, wagging his head.

"Cynicism will get you nowhwere," I said "If all of us scoff

at stopping pollution not only our lake but the whole planet but the whole planet are doomed."

"Look," Hal persisted, "people who wouldn't throw a gum wrapper out a car window will mob and claw each other to buy stock in some of our pollutinest companies. Hell man, I read somewhere recently that a list of some of our best blue-chip stocks would compare almost mathematically with a list of our worst industrial polluters." He paused and pulled off a mitt and rapidly rubbed his thumb and forefinger together. "Get with it, man—didn't you know that dividends are one of the greatest little soothers of a troubled conscience in the land?"

"So you blame only our corporations, then?" I said.

"Hell no—I've just been telling you that in the clutch

we're all a bunch of greedy polluting bastards. Listen to what

the architect Edward Durell Stone felt driven to say just a

while back—it's so lovely I've learned it by heart: 'Everything

betrays us as a bunch of catchpenny materialists devoted to a

blatant, screeching commercialism. If you look around you, and

you give a damn, it makes you want to commit suicide.' How about

I got the Stone quote from the n.y. Times Gleas and men" column for aug. 30, 19 64.

"Real heartening," I said. "So at least you do reprieve our corporations then?" "No again, dammitt. In fact our corporations are just what makes it doubly tough to stop the worst pollution." "How come?" "First because of those solacing dividends I just mentioned and further because corporations from their very nature divide guilt and impersonalize our worst slobbery. Don't you see? No one person alone can ever be blamed. How else do you think some of these company guys can bear look at their mirrors to shave in the morning?" "Then big corporations aren't our only polluters but simply the hardest to stop?" total "At last you're getting the picture, friend, which is what makes the outlook all the more bleak. Everyone is against pollution-except when it costs him a dime. Cities suffer from much the same diffusion and dilution of responsibility and guilt as private companies, hence their legal name, municipal corporations. -55busily polluting the lake with its high-class sewage?"

"I'd forgotten, but it's all too true," I confessed.

"And what are you doing about?" Hal demanded.

"Nothing," I confessed, hanging my head.

"And pursuing your pet poison analogy, if a man finally succeeds in killing his wife by feeding her poison every day we call it first-degree murder and clap him in the hoosegow, don't we?"

"Yes, of course, Hal."

"But when a private corporation for profit does the same thing with the world's loveliest lake we reward it not only by giving it a rich competitive advantage over its non-polluting rivals but a yearly bonus of—what's the figure you gave me back there?"

"Three million three hundred thousand dollars," I said.

"Plus certain tax advantages I can't remember."

"Hm..." Hal mused, being one of those mathematical geniuses

who can tote bar tab in their heads. "That comes out roughly to about ten grand a day. Hell, Reserve could afford to pay the maximum fine of \$2500.00 every single day under that old 1899 act you've been telling me about and still net a neat profit of seventy-five hundred per day. And you say this has been going on for how many years?"

"Since 1956."

"Hm..." Hal again mused, again playing computer. "That comes to over 24,000,000 tons a year."

"I'm afraid that's so," I said.

"And also means that Reserve has already dumped over one-fifth of a billion tons of tailings into the lake. That must make them the all-time heavyweight champion polluter of the world.

"I'm afraid so," I repeated. "Although on a national scale its record is threatened by some of our best-known companies, so worked lung and far as I can learn, and I've worked hard, Reserve Mining Company holds the dubious distinction of being the undisputed world champion polluter from a single cource."

"And it still goes on?"

I nodded and turned toward the lake. The wintry sun was already going down and as I looked out across the far glitter and heave of the beautiful threatened lake it swept over me that it must have looked much the same on that distant day when the first man beheld it. There was one big difference: this beholding man was bleeding from the knowledge that only a few hundred miles away another small band of his fellow, were busily destroying it.

"How about a drink?" Hal said, fumbling in his knapsack.

"Hal," I said in small voice, ascending and plaintive,

"then you don't really think we'll make it?"

"I wouldn't bet my best fly rod on it, chum. In fact in my book I'm afraid that if we don't first bomb or procreate ourselves to oblivion we'll resourcefully contrive to pollute our way there. We've already made one hell of a grand start."

He passed me a bottle of whiskey. "Let's drink to the Lake Superior we once knew."

"Yes," I said, raising the bottle and thinking of Stuart
Hanpshire's bleak speculation that man might be an evolutionary
dud doomed to extinction. "Let's drink to our grand old lake
while yet we may."