

Sault Residents Clash Over Proposed Trust-Land

by MICHAEL J. WRIGHT

SAULT STE. MARIE—Sault Ste. Marie, the Upper Peninsula's second largest city, and its surrounding hamlets of Pickford, Rudyard and Kinross are fast earning the reputation, in the 1970's, that Selma, Alabama earned in the 1960's of bitter racial discrimination and white backlash.

Confrontations so far have been limited to heated arguments and racial slurs, along with a cross burning at a Sault Ste. Marie Chippewa tribal meeting, held this summer in Pickford, 20 miles south of the Sault. However, racist propaganda and nasty rumors planted by hate groups in the county may be turning the tide in favor of overt violence.

Most of the white backlash stems from the fact that the Sault Ste. Marie Tribe of Chippewa Indians, ignored by the federal government for over a century, have

finally received federal recognition (1972) and much needed programs they were formerly denied. Whites express jealousy over these special programs.

What broke the "white camel's back" however, was when land was recently taken in trust for the Sault Ste. Marie Chippewa tribe by the Secretary of the Interior. This gave self determination and sovereignty to the tribal government on their 80 acres of trust land.

Shunk road, where the trust land is located, is a wooded swamp area in the city limits of Sault Ste. Marie. The road is unpaved and it was the site of a city dump in former times.

Until recently Shunk road was an area to be avoided and ignored by the city and its people, and most certainly, not an area to squabble over.

In an exclusive report for the Nishnawbe News, this reporter met with Sault Ste. Marie City Manager Neal Godby and Tribal Chairman Joe Lumsden of the Sault Ste. Marie Chippewa tribe. The

following is the result of that interview. In mid 1977 city of Sault Ste. Marie filed suit in federal district court, Washington D.C., against the Dept. of the Interior for their actions in taking 80 acres of city land to be held in trust for the Sault Ste. Marie Chippewa Tribe.

Several status hearings have so far been held according to Godby and Lumsden, and proceedings finally began on August 22.

Both Lumsden and Godby were in agreement that the Federal suit challenges the authority of the Secretary of the Interior to place lands in trust for Indians within the confines of the city and further directly challenges the legality of the Sault Ste. Marie Chippewa Tribe under The Indian Reorganization Act of 1934 (I.R.A.).

Lumsden claims that the Federal courts have already affirmed the legality of the Sault Ste. Marie Chippewa Tribe in its historic Indian fishing rights decision, United States of America vs. State

of Michigan. In his declaratory judgement and decree, Judge Noel Fox, U.S. District Court, clearly states that "the Sault Ste. Marie Tribe of Chippewa Indians is a present-day tribal entity which, with respect to the matters which are subject of this litigation, is a political successor in interest to the Indians who were party to the treaty of Ghent and the treaty of 1836; their members can trace their ancestry to the Indians who were beneficiaries of the treaty of Ghent of 1814, and of the treaty of 1836."

Godby says that the City is opposed to a Federal Reservation for the following reasons:

"(1) Home rule for the city with all the attendant governing powers both criminal and civil within the city limits has been removed from the city jurisdiction without benefit of a public hearing or notice.

(2) The U.S. Government has removed

a portion of our city (Sault Ste. Marie) from our jurisdiction to create an enclave to be governed by another group of people.

(3) The city would lose the right to establish zoning regulations, law enforcement, taxation.

(4) The City would have no way to limit growth of such territory, either in large or small parcels or in rural and commercial districts."

Chairman Lumsden says the tribe is not seeking a reservation. "Reservations must be created by an act of Congress. This is different, we are merely seeking trust land status. A land base is needed to give the tribe to governmental powers if needs to negotiate with the city, state, and federal governments." Lumsden added, trust land would provide "a tax free base and provide latitudes for self-

government in areas such as zoning and law enforcement."

Lumsden further stated that the tribe is willing to relinquish its law enforcement to the city and state, but the city in turn has asked for a service charge for their enforcement agencies.

Asked as to why the tribe would relinquish its law enforcement authority under Public Law 280, Lumsden cited the "considerable expense involved in the relatively small areas of the trust land." According to Lumsden, 65 houses are to be built on the trust land, along with a community center presently completed and five other buildings. Ten of the houses will be for the elderly.

Any future development will depend on an engineering report by Department of HUD engineers, Lumsden added. Meanwhile, highly negative and unsupported rumors are flying around the town in the "Letters to the Editor" section of the Sault Evening News, the

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News Briefs Fellowships

Washington D.C.—Two hundred and thirty-eight Indian students received fellowships totaling \$1.2 million this school year to study medicine, law, business, engineering, and forestry. HEW's Office of Education announced recently. Nearly one-third of the students are women.

The fellowships, made under the Indian Education Act, average \$5,000 per student for each year of graduate or undergraduate study. They cover most education costs as well as subsistence for students and dependents.

Supreme Court

WASHINGTON D.C.—SUPREME COURT DETERMINES STATE IS NOT A "WHITE PERSON": In setting aside a lower court ruling that had given the Omaha Indian Tribe title to nearly 3,000 acres of land along the Missouri River, the United States Supreme Court issued a ruling that could have implications in Indian land disputes throughout the country. It ruled that a state could not be considered a "white person" for the purpose of applying a law that puts the burden of proof on a white person in any dispute with an Indian over land that Indians once owned. In the Omaha Tribe's

claim for land at Blackbird Bend, the lower court had ruled that since neither side could adequately prove their case the land would go to the Indians, invoking the "white person" rule against the State of Iowa. The significance of the decision is demonstrated by the fact that all 49 other states joined Iowa in asking the Supreme Court to reverse the decision. They argued that a legal presumption in favor of Indian land claims could effect the resolution of many pending land disputes. The Omaha Tribe's case now goes back to the appeals court for a new resolution of the issues.

Mills Appointed

Washington D.C.—Interior Assistant Secretary Forrest Gerard has announced that Sidney L. Mills, Director of the Bureau of Indian Affairs' Albuquerque Area, will serve as Acting Deputy Commissioner of Indian Affairs, beginning July 30.

In this capacity Mills will direct the day-to-day operations of the Bureau of Indian Affairs until, the announcement says, "the appointment of a Commissioner takes place."

Mills replaces Martin E. Seneca, who has been acting BIA head since October, 1978. Seneca has announced his intention to resign from the Bureau as of September 30, 1979. He will return to his former position as Director of Trust Responsibilities July 30.

Gerard said that he asked Mills to assume the duties as Acting Deputy Commissioner prior to Seneca's resignation "in order to effect an

orderly transition." He expressed appreciation to both Seneca and Mills "for their extra measure of performance."

Mills, an enrolled member of the Ojibwa Sioux Tribe, was Executive Assistant to the Commissioner of Indian Affairs prior to his appointment in Albuquerque in March of 1978.

A Navy veteran, Mills, 54, entered Federal service in 1973 in the Aberdeen, South Dakota Area Office. He was the Supply and Contract Officer and, for almost a year, the Acting Deputy Area Director before transferring to Washington, D.C. in August 1975. He had previously been Purchasing Manager for the Great Western Sugar Company, Merchandise Control Manager, Creative Merchandising, Inc., and Purchasing Manager for Sundstrand Aviation, all in Denver, Colorado.

Mercury Poisons Fish

GRASSY NARROWS, ONTARIO—A major hazard being faced by native communities in parts of Ontario, Canada, is mercury poisoning. The water of the lakes and streams in this area has been fouled by the effluent and waste of the Reel Paper Company. One of the pollutants flowing into the waters is mercury. This mercury accumulates in the fish which is the main sustenance of the Indian people in that area.

The cumulative effect of the continuous eating of mercury-contaminated fish is beginning to show up in the form of mercury poisoning also known as Minamata Disease, named after the Japanese community where it first became known. The disease progressively affects the central nervous system leaving the victim deformed and crippled for life. The symptoms will not show up for a few years but by the time the symptoms appear it is already too late. Irreversible damage has already been done. Autopsies on victims have shown that the brain has been eaten away to where it is of a sponge-like consistency.

Mercury poisoned babies can also be born to apparently healthy mothers.

While Canadian doctors and government officials have refused to recognize the problem as Minamata Disease, Japanese doctors who are very familiar with the disease have made visits to the Indian communities and are more certain of the diagnosis.

While the government commissions

studies to report the problem more and more people are showing signs of sensory disturbance pointing to mercury poisoning as the cause.

Officials have put up signs warning people not to eat the fish. But the fish have long been the mainstay of the diets of the Anishnabek. If a person has a chance between starving and malnutrition or eating mercury contaminated fish, obviously they will eat the fish. There is really no choice involved.

Yet the mercury accumulates in the body over the years and eventually manifests itself as mercury poisoning or Minamata Disease. The symptoms are often attributed to other neurological disorders, such as alcoholism, malnutrition. Doctors and health officials are extremely reluctant to diagnose Minamata disease. Symptoms of the disease have shown up in a couple of children but they have been diagnosed as having disorders and diseases of the nervous system.

The industrial plants discharging the mercury into the waters claim they have done nothing illegal and Canadian legislators are reluctant to make the pollution illegal. Instead, they granted \$4.5 million to the pollutant to help clean up their act.

In the meantime, the Anishnabek of Grassy Narrows and Kenora area of Ontario continue to accumulate the mercury in their bodies and find their health as well as the health of their children to be extremely uncertain.



Heather Teeple, 5, of Hannahville pauses during her busy day at the Hannahville Indian School. The school has been in operation for four years. See related story on page 4



Beatrice Medicine of Madison, Wisconsin is seen here accepting an NMU President John X. Jamerich. See related story page 4.

Gerard On Red Lake

Washington, D.C.—Interior Assistant Secretary Forrest Gerard has issued guidelines to the BIA's Minneapolis Area Director for dealing with certain issues raised by recent actions of the Red Lake Tribal Council.

Referring to the Council's removal from office of the elected tribal treasurer, Stephanie Hanson, Gerard stressed that he regarded "the matter as one that should primarily be resolved within the framework of tribal governmental processes."

Emphasizing that the Department of the Interior and the Bureau of Indian Affairs were committed to the concept of tribal self-government will be realized only if all parties understand the basis and circumstances under which the BIA, on behalf of the United States, has a legitimate reason for becoming involved in tribal government actions.

In the Red Lake, Minnesota situation, where civil unrest this spring following tribal council action in removing the treasurer resulted in more than \$4 million in property damage and loss of life, Gerard said the Department considers the Red Lake Band's Constitution, like other tribal governing documents, to be a delegation of authority from the people to those elected to govern the band.

Because of the government-to-government relationship between the tribe and the United States, the approval by the Secretary of the Interior on behalf of the United States of the band's constitution represents an agreement between the band and the U.S. And Gerard pointed out that this includes a provision that the exercise of tribal government authority shall not conflict with the band's constitution of existing Federal laws.

It is the Federal law, the Indian Civil Rights Act of 1968 and in the Martinez decision the Supreme Court rules the Federal Courts do not have authority to pass on the validity of a tribe's ordinance. Under Martinez individuals alleging violations of the ICRA by tribal governments cannot look to the Federal courts for relief. And as a matter of policy, Gerard said, the BIA will not provide a forum for individuals who allege violations of the ICRA by tribal governments. He said the policy was based on the fact that the Congress considered and rejected a proposal to provide administrative relief by the Department of the Interior and the fact that the Supreme Court in Martinez said: "tribal

forums are available to vindicate rights created by the ICRA."

Gerard said when the BIA or the Department of the Interior has reason to believe that the tribal government may be acting in violation of its constitution, a decision must be made whether to become involved, when to become involved, how to evaluate the tribal action, and what to do to correct violations.

Gerard told the Minneapolis Area Director Ed Demery that the questions about Red Lake must be answered initially by the Bureau officials on the site.

He said the government's relationship with the Red Lake Band has been affected by the tribal council action in removing the treasurer, since the council has designated a new treasurer and asked the Bureau to recognize that person for the purpose of receiving tribal trust funds and for negotiating a P.L. 93-638 contract.

Gerard also instructed Demery to work with the Department's Field Solicitor to evaluate the action of the tribal council, to see if the governing body made a reasonable effort to comply with the terms of the constitution and whether the council action has a rational basis in the terms of the band's constitution and the Bureau are ready to impose whatever political and legal sanctions are at their command. He went on to say that it was not necessary to "exhaustively state what these sanctions are, but they include not recognizing the tribal governing body as being legitimately constituted."

"WALK TALL AS THE TREE'S, BE GENTLE AS THE SPRING WINDS LIVE STRONG AS THE MOUNTAINS. KEEP THE WARMTH OF THE SUMMER SUN IN YOUR HEARTS AND THE GREAT SPIRIT WILL ALWAYS BE WITH YOU."

By Jake R. Osawawannecki

The Nishnawbe News

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Editorials

Issues at Hand

It's no accident that this issue is heavy with articles on treaty issues. It was purposely done because a lot of Indians and non-Indians alike have many questions about the status and legality of present day treaties. We tried to answer every question we could think of about treaties. Whether they are still legal and binding is handled very well in the Kickingbird interview. And should the United States disregard or break old treaties is answered in the article by the American Indian Law Center. We hope these articles will be as enlightening to you about treaty status as they were to us.

Also the attentive reader will notice there is only one legend contained in this issue. The usual amount of legends have been reduced this time to make room for two short stories: "The Man To Send Rain Clouds" and "The San Francisco Indians" both written by Indians. This was done because we feel that more of the actual experiences and feelings of

today's Indian people should be shared. Not to minimize the importance of legends in our culture we felt this time would devote more space to contemporary stories. And in the future strive to create a balance between the two. The white people of this country were nurtured on Hecateway and Steinbeck and this helped them grow and become aware of the conflicts in life.

We believe that more Indian authors should share their ideas with us so our young can read about the good and bad of life before they have to experience it.

One last note, the Nishnawbe News would like to thank John X. Jamerich, President of Northern Michigan University for his foresight and courage in inviting Beatrice Medicine to speak at the summer commencement and for awarding her an Honorary Degree of Humane Letters. Considering the political climate of Michigan these days this was indeed an unselfish act.

Guest Editorials

Jamerich on NMU Indian Programs

It is a pleasure for me to have this opportunity to share a few thoughts about the special relationship that has developed between the American Indian community in this region and Northern Michigan University. In 1970, with the establishment of the American Indian Program, we formed a partnership in our mutual desire to address some of the cultural and educational needs of the Native American in Northern Michigan. Since that time, there has been a continuing commitment to provide the kind of experiences and services that will enhance the opportunities for American Indian students to assume leadership positions in business, industry, government, and community affairs.

The American Indian Programs Office, the Organization of North American Indian Students (ONAIS), the Student Supportive Services Program, and academic scholarships to recognize achievements by American Indian students are all commitments to assist American Indian students in realizing their educational goals at this University.

We are proud of the popularity and recognition that the Nishnawbe News has received and the valuable contribution it is making within the American Indian community, primarily in the Great Lakes area. From time to time, we have been privileged to host nationally recognized Native American speakers, as presenters during American Indian Awareness Programs, and as performers at social and cultural events. We are convinced that appearances by a variety of prominent Native Americans serve as significant role models for our youth. We have also been honored to be invited to participate with the tribal leaders in the area with joint planning and development of special programs for schools and community affairs.

It is indeed gratifying to see the progress we have made by working together toward common goals for all American Indian people in the region we serve. We, at Northern Michigan University, look forward to continuing our partnership for progress.

**JOHN X JAMERICH PRESIDENT
NORTHERN MICHIGAN
UNIVERSITY
MARQUETTE, MI**

Sportsman and Indian Fisherman

Recently, the federal courts in Grand Rapids, Michigan, ruled that the treaty-given rights of our people were legal and that the state of Michigan and the various sportsman groups have no right to stop the ongoing fishing in the ceded waters of the Great Lakes.

However, will the opposed sportsmen groups respect the ruling by Judge Noel Fox? This is something that I have my own personal doubts about. After reading the various letters sent into the Firing Line column in the Michigan Out-of-Doors magazine, I can only believe that the end of harassment of Native Americans who fish for their living is not yet here.

Recently, I have observed in several Southeastern Michigan newspapers articles stating just how wrong it is for "Indians" to fish commercially. What I question is their motives for what they say. Is it, in fact, the truth, commercial fishing by Native Americans is what is causing the depletion of fish stocks in the Great Lakes? Or is it possible that the

pollution, or even poaching by their own people, while our people once again play the role of scapegoat. We are dancing to the manifest destiny tune which is being played by the state and by the sportsmen who wish to point the finger of guilt at us while the other three fingers point back at them in an unconscious awareness.

In closing this editorial, let me direct your attention to our past history to the "good old days" when every "Indian" was a drunk, or even further to when it was a popular sport of the whites to shoot a few "worthless" women and children on our own land. We were only animals anyway, according to them. And let us not forget all of the buffalo and other animals that are no longer in existence because of their hunting and settling. There's Wounded Knee, and also the Trail of Tears that are nestled among many other incidents. Now think just who was it that brought all of these things about? It is only around this time we look back upon our own past and wonder about our future.

**JOHN "BEAR" LABEAU
KEWEENAW BAY MICHIGAN**



Religious Rights in Prison

WASHINGTON, D.C.—Pioneer Quaker William Pein believed prison to be a sanctuary where man could cogitate about his salvation, become reconciled with God, and do penance.

But is an inmate entitled to cogitate over a special kosher menu? Can he become reconciled with God while high on peyote? Can an American Indian prisoner build his own "swat lodge" to do penance?

Two hundred years after Penn, the nation's courts and prison experts are joining in an escalating debate over whether incarcerated men and women should be allowed to observe the most basic tenets — and some provocative new ones — of their religious faith.

Because of discrimination complaints lodged by Muslims, Jews, American Indians and others, the U.S. Commission on Civil Rights has, for the first time in its 21-year history, put a national focus on the matter.

As a cautious first step, the Federal fact-finding body convened a consultation of national experts in Washington D.C. this spring.

While examining the impact and implications of religious discrimination nationally, the conferees also debated the issue: to what degree is the free-exercise-of-religion clause of the First Amendment subordinate to the interests of maintaining prison security, enforcing inmate discipline and avoiding administrative inconvenience and expense.

Harry Taylor, warden at the Federal Correctional Institution in Lompoc, California, told the commissioners that in a facility where 4,800 meals a day are served to prisoners, "special dietary arrangements present difficult administrative, budgetary and time problems."

But recent court decisions have required prison officials to accommodate the dietary needs of Black Muslims and Orthodox Jews whose religion forbids them to eat pork.

Marc Stern, an attorney who has successfully represented prisoners seeking special diets, said inmates sometimes resent it when other prisoners get "favorable" treatment. A prisoner can "get stabbed in the back over a kosher TV dinner," he said.

Warden Taylor also commented, "Whatever we do for one religious group

we must be willing to do for all religious groups." Other prison officials complained that they're now receiving some hostility toward such proposals. And finally, many had deals approved in the past and we'll do our best to correct them. But using the taxing power to do it places the taxing power itself in jeopardy."

Alvin Bronstein, director of the national prison project of the American Civil Liberties Union, found a "subtler, yet more pervasive problem than the free exercise clause": the first Amendment prohibition forbidding the government from granting preferential treatment to a religion.

Bronstein cited the practice of recording attendance at religious functions on an inmate's prison record. "What troubles me," he said, "is if these notations are in the files, it is highly conceivable that parole decisions may be made based upon a prisoner's nonattendance at religious activities."

"It is equally unfair not to note an inmate's religious activities for parole purposes," Clair Cripe, General Counsel for the Bureau of Prisons, said, since this provides "the complete picture of what such an inmate is doing."

When another official added that such records are necessary to calculate prison budgets.

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Should Treaties Be Abrogated?

The utmost good faith shall always be observed towards the Indians; their land and property shall never be taken from them without their consent; and in their property, rights, and liberty, they shall never be invaded or disturbed... but laws founded in justice and humanity shall from time to time be made for preventing wrongs being done to them, and for preserving peace and friendship with them.

The Northwest Ordinance, 1787.

The "discovery" of America by the European nations required them to look at various doctrines of international law to formalize their relationship with the Indian nations on this continent. By the time the United States came into existence as a nation, European governments had come to recognize that Indian nations were sovereign and as such, the only legal and civilized way of establishing relations with them was by treaty.

Simply stated, a treaty is a binding international agreement between two or more sovereign nations. Since the birth of this nation, countless treaties stand as evidence that Indian tribes were recognized and treated by the United States as sovereign nations.

Through treaties, Indian nations granted certain rights to the United States and reserved lands and rights to themselves. Treaties are therefore very important in understanding the rights of Indian people today. The treaty rights of tribal members result from the distinct political identity of Indian governments recognized in the treaties.

Today, for reasons of racism and greed, some organized forces are working to destroy tribal governments and are challenging the validity of Indian treaties, saying that the treaties are not real treaties, that the treaties have become invalid with age and circumstance, and that they should be abrogated for the benefit of Indian and non-Indian citizens alike. And there are many sympathetic people who, being unfamiliar with Indian history and Indian law, fail to support Indian treaty rights, believing that the breach or violation of the treaties on the part of the United States have somehow nullified them. But age has not invalidated the treaties any more than it has invalidated the Constitution, which recognizes them as the "supreme law of the land." Nor does breach or violation of treaties nullify them any more than does the act of committing a crime nullify the law that forbids the crime.

Are the treaties that important to the Indians of today? To Indians, treaties are vital for many reasons. First, they represent a legal and binding agreement made between the tribal governments and the United States. Often, before a treaty agreement was reached, many had given their life in war to protect the land and rights guaranteed by the treaty. The United States signed treaties with Indian governments because of the political, economic and territorial advantages gained. In exchange for millions of acres of land, the U.S. agreed that Indian governments would be able to reserve forever for themselves certain lands, and that the Indian people would be able to live there in peace and harmony, governing their

nations as they had done from time immemorial. In addition, the United States promised to protect the Indian nations from harm by its own citizens or foreign nations.

Should Indian treaties be important to the United States? If the United States cares about its honor and integrity, and does not want to breach both its Constitution and international law, the Indian treaties are very important to the country.

A bill was introduced in the 95th Congress by Rep. John Cunningham (D-Wash.) calling for the abrogation by the President of all treaties entered into by the United States with Indian tribes. Deceptively titled "The Native American Equal Opportunities Act," that legislation calls for the unilateral abrogation of treaties, the termination of the trust relationship between the tribes and the federal government, and the liquidation of all tribal lands and assets for distribution to individual tribal members.

Abrogation of treaties means the termination of the special relationship between the tribes and the federal government. Indian policy, which has failed miserably in times past, termination, ends the federal programs for Indians in health, education, economic development, and other areas. States can accept to assume financial responsibility for health, education, law enforcement and other services in the event of federal termination of its responsibility.

In addition, since treaties are the supreme law of the land and are protected by the Constitution, the United States would have to pay fair compensation for every treaty right it abrogates. Since the more than 400 treaties cover the protection on many rights, including human rights, governmental rights, and property rights, the United States could expect to pay billions of dollars in compensation to the Indians for the loss of rights resulting from abrogation.

So is it really worth it to abrogate Indian treaties? To the Indian people the answer is "no" since compensation for the loss of Indian culture and sovereignty, and no amount of money could compensate for that. And to the United States, the answer should be obvious, for as Supreme Court Justice Black once said, "Great nations, like great men, should keep their word," and if this nation means to live up to its Constitution, if it has any sense of morality and justice, and if it cares about its integrity in the world, then it will respect the solemn promises made in its treaties with the Indian nations.

This is one of nine papers developed by the UNITED EFFORT TRUST in co-operation with the Institute for the Development of Indian Law and the American Indian Law Center. We have reprinted this with the permission of the UNITED EFFORT TRUST. They can be contacted at 1430 K Street, N.W., Suite 700, Washington, D.C. 20005.

Sovereignty In Danger

Washington, D.C.—Interior Solicitor Leo M. Krulitz said that Indian tribal sovereignty could be endangered unless tribal leaders weigh the political ramifications of tribal decisions as carefully as they weigh other factors.

Krulitz told leaders of the Affiliated Tribes of Northwest Indians meeting in Pocatello, Idaho, that the mood in the United States toward Indian rights has shifted in recent years as demonstrated by the anti-Indian legislation introduced in the last session of Congress. Even federal courts which had been thought to be the last and strongest defenders of Indian rights have delivered a number of opinions recently which were adverse to Indian interests.

Krulitz said, "The constituency for legislation such as that to abrogate all Indian treaties grew in part from a reaction to the progress, the gains of the Indian people - meager as those gains have been." He added, "And the constituency grew in part from the simple tenor of the times - the realization that resources are scarce and growing scarcer, the reality that there are no unclaimed resources are scarce and every assertion of Indian claims for those resources threatens those who also claim them."

"But those factors alone simply do not explain the vehemence the hostility embodied in some of these anti-Indian legislative proposals. If we are going to be honest with ourselves, I think we have to conclude that some of the things done or proposed in the name of tribal sovereignty," Krulitz maintained.

As examples, Krulitz cited: Tribal governments which have asked the Interior Department to accept into status isolated tracts of land in non-Indian residential neighborhoods, then put the land to commercial use for liquor stores, smoke-houses or other things "all in the name of tribal sovereignty and all in disregard for the nature of the neighborhood."

Proposals by some tribes to operate gambling casinos on trust lands.

The "cavalier" treatment some tribal governments have given business agreements - trying to "change the economics of a deal by using the tribes taxing power."

"These are the kinds of things which threaten to make the air in this country plainly poisonous to tribal sovereignty," said Krulitz. "The tribes' zoning powers are important, and we'll defend them, but their indiscriminate use subjects both the zoning power and tribal sovereignty to risk."

On the subject of gambling, Krulitz said, "Bingo is one thing; but casino gambling? It's reasonable to expect hostility toward such proposals. And finally, many bad deals have been approved in the past and we'll do our best to correct them. But using the taxing power to do it places the taxing power itself in jeopardy."

Krulitz warned that tribal leaders must remember the unique status of Indian tribes in this country - that of "dependent sovereigns." He said, "If we forget the word 'dependent' we risk losing sovereignty. Secretary Cecil Andrus is charged with trusteeship over Indians, their property and the future of their way of life in this country. You know where he stands on the question of Indian rights."

Krulitz said Andrus has not only the authority but a legally binding duty to deny or disapprove any action or activity which could damage Indian interests or which threatens to endanger tribal sovereignty, and that Andrus "will take into account the potential impact of tribal sovereignty and act accordingly - whether or not the tribes agree."

Are Indian Treaties Relevant Today?

Washington D.C.—This is a transcript of a radio interview conducted by Denise Freeland for "Kaleidoscope," a program of WAMU-FM at American University, Washington, D.C. Denise is the assistant producer of "Kaleidoscope." She interviewed Kirke Kickingbird and Alex Skibine of the Institute for the Study of the History of Indian Law about Indian treaties. Kickingbird is the founding and current executive director of the Institute, and has served as general counsel to the American Indian Policy Review Commission. Skibine has been director of the Institutes paralegal training program and is currently director of the program to study the effects of the Oliphant decision on tribal law enforcement.

FREELAND: Well, let's start by answering a very basic and simple question. Just exactly what are treaties, not necessarily a treaty with an Indian nation and the United States government, but just treaties in general? What are they and what are they supposed to accomplish?

KICKINGBIRD: Well, treaties are basically agreements between nations or contracts between nations. They have a variety of titles—treaty, alliance, compact and so forth. Most of the subjects of treaty negotiations are broad. Friendship, for example, was a frequent subject of Indian European Treaties. Quite often treaties dealt with boundaries and land issues or commercial issues such as trade agreements. Some treaties may be military alliances. These are the things which treaties deal most often. The basis for this includes the treaties we hear about presently that the United States has negotiated in the past with Indian governments.

FREELAND: You say that some of them are just treaties of friendship or whatever. Is there anything legally binding about these treaties?

KICKINGBIRD: Oh sure. That's one of the main misunderstandings that people have about Indian treaties. They think that they are somehow different in legal impact. In the early relationship between the United States and Indian governments just following the American Revolution, there was, of course, a need for peace, friendship, military alliances between the U.S. government and the Indian tribes. The U.S. government didn't want to be fighting more than one battle outside of the battle with the British. The rivalry of France and Spain in North America added pressures for the United States to make alliances with the tribes. Then, of course, there was the need for trade and commerce. So that is how the relationship began. You've got to remember that under the U.S. Constitution treaties and statutes are the Supreme Law of the land. Unless treaties have been superseded by later treaties or by statutes, it's quite often possible to find that treaties made over a hundred years ago are still valid today.

FREELAND: One of the first things that I think of is that if treaties are legally binding, then why is it that the nature of the treaties is such that one party can change the treaty without the consent of the other?

KICKINGBIRD: Well, that's an interpretation under U.S. law. People are quite often shocked to find out that later statute can supersede earlier treaties; that is, you make a treaty in 1785 and in 1790 or a hundred years later, 1865 or 1905, Congress could change it with a statute. That is something that is true with Indian treaties and something that is true of all treaties with other nations. That's the way U.S. law has been interpreted.

SKIBINE: The point is that it seems that treaties cannot be broken without

the consent of the other party. It seems from the Indian point of view, treaties were what we call, "moral, sacred agreements," and it seems that if you break a treaty, then you break your own sense of morality. From that point of view, treaties are almost a religious concept. So it seems that although the U.S. courts have said that Congress can perhaps break treaties without the consent of the Indians, this is not the case of international law. The most important thing to remember is that, you cannot break a treaty without breaking the law.

FREELAND: That is really a good point, I think. When you talk about the history of treaties in general, not necessarily including Indian treaties, but just the history of making treaties with European nations on whatever, does or can one or the other party break that treaty without breaking the law? You are saying

to deal with the United States, they gave up the right to negotiate with nations other than the United States, the U.S. voluntarily took the tribes under their wing and so are required to look out for the best interests of the Indians. When the Congress passes a statute that's not in the Indian interest, that's a moral breach. It can be a legal breach, too.

There may be consequences such as interference with vested property rights which will have to be paid for by the U.S. So, the western movie idea of the cavalry charging in and breaking the treaty is not exactly where the whole issue will necessarily end. As a matter of fact, today we find that quite often the United States is required to pay for land it took in the past because of the moral and legal breach of Indian rights. To go back to the earlier point you were making, are Indian treaties valid today?—in the last several years Indian fishing rights in the

to take these people over or whatever. There was some kind of recognition of the existence of an Indian nation, isn't that right? We have to assume the fact because the Europeans and the U.S. did make the treaties.

KICKINGBIRD: Right. I think that's probably one of the things that time has obscured. It has to do as much with the popular conception of Western mythology, the western movie idea of Indians and treaties and that sort of thing. But the initial relationship, and the initial court decisions about Indian treaties and Indian nations say several things: 1) The United States only makes treaties with other sovereign nations, 2) the United States has made treaties with Indian tribes and therefore, 3) Indian tribes are sovereign nations. When this was challenged in U.S. courts, the Supreme Court said, "Well, these are words of our language, both treaty and nation, and they apply to all nations in the same sense." Now, what you do see, though, is the shift in the political relationship in those early days, the revolutionary and post-revolutionary era.

The United States, didn't want to be fighting more than one battle. As a consequence the U.S. government tried to maintain alliances with the tribes. In those days the United States government was young and weak. Over the years, of course, power had shifted, and you see some changes in the U.S.-Indian relationship. One of those changes is the popular concept of how the terms "nation" and "treaty" have to be honored with respect to Indian tribes.

FREELAND: I think you've mentioned something that I've mentioned and you used the word "sovereign nation." I think that maybe you should clarify exactly what a "sovereign nation" is. At that time of treaty making did the Indians constitute a sovereign nation?

KICKINGBIRD: Very definitely. One of the ways we see this is that prior to the American Revolution, from the discovery of America to the mid 1770's, we find the French and the Spanish and the English, and to some extent Holland and Sweden, the European countries who did most of the colonial development here, had to find a way to relate to the tribes and there was a great debate over it. Philosophical and religious issues arose as a consequence of colonization. But the thing that came out of it is that the Europeans decided that they would deal with the tribes as they had dealt with other European nations and that's why we see the treaties. In fact, there are 400 treaties and agreements with tribes before the American Revolution and about the same number afterward under the authority of the United States government.

So we see a very definitive pattern about the recognition of the sovereign powers—the governmental powers-of Indian tribes. After the United States achieved supremacy within what is now the U.S. borders, interpretations of treaties and agreements with tribes began. Quite often the treaties were specifically worded so that Indian tribes, or nations, agreed not to deal directly with European nations, but only through the United States government. Out of that practice we see another element in the shift in the power relationship. In other words, the tribes agreed to give up the use of full diplomatic powers. Governmental powers need to be looked at like a bundle of



BLACKFEET WARRIOR IN WINTER DRESS

that international law says that you are breaking the law if you break the treaty? Is that right?

SKIBINE: If you broke the treaty without any reasons, yes.

FREELAND: Or just decided without consulting the other party, right?

KICKINGBIRD: The thing to remember about the international sphere is that there may be consequences with which you'll have to deal, if you break those treaties. As a matter of general practice, it just isn't done. If you examine history, you find occasions in which treaties have been broken with other nations—that is other than Indian nations. In the breaking of treaties with Indian nations, there is an additional moral issue involved because U.S. law says there is a guardian relationship between the U.S. government and the Indian tribes. The legal theory says that when the tribes began

State of Washington under an 1857 treaty have been upheld. This treaty is over a hundred years old. The reason the fishing rights issues came to the federal courts and that the courts were required to decide the issue was because the state and the non-Indian citizens of the State of Washington were breaking the treaty. Treaties are like any other law—you can go out and break a law but that doesn't mean that you're not going to have to face certain consequences. You can go out and shoot someone and you have broken the law very effectively but that is not necessarily the end of the matter. You may face arrest, prosecution, conviction and sentencing and serve time in prison.

FREELAND: OK, so the point is Indian treaties are legally binding and there would be consequences to face if, in fact, you did break the contract treaty.

KICKINGBIRD: Right. In the case of Indian treaties the action is not going to be as dramatic as a breach of a treaty with Russia where they'll come in and drop a nuclear warhead on us or something, but there are consequences.

FREELAND: Well, it seems to me that there must have been a particular attitude that was reflected when the earlier colonial governments in North America made treaties with the Indians. Treaty making must have been a recognition of the fact that there were separate nations here, that the European government representatives were dealing with other governments. It seems a great over-simplification to say that the Europeans were going in and deciding, well, we are going

to take these people over or whatever. There was some kind of recognition of the existence of an Indian nation, isn't that right? We have to assume the fact because the Europeans and the U.S. did make the treaties.

stick. There is a bundle of rights and duties and in some of these treaty negotiations the tribes have given up various sticks in that bundle. What the whole bundle represented and what the remaining sticks do represent are sovereign powers. All the tribes have given up, for the most part, is the right to use certain of those powers. That some men will vary from tribe to tribe and depend on the treaty and so forth, a lot of course, the interpretations unde. U.S. law.

FREELAND: From the viewpoint of American Indians, why did they agree to enter into some of these treaties? What was the advantage?

KICKINGBIRD: It really makes one wonder now, looking back doesn't it? (laughter) Alex?

Continued On Page Eight



OTTAWA
CHIPPEWA
POTAWATOMI

Light Of
The North



Know Your Language

By JAKE GRUNDY

Kah-zhuh-gans Keche	Tiger.
Mah-nish-tah-nish	Sheep.
Ma-maun-gesha	Donkey.
Ke-shig Be-ne-say	Sky Hawk.
Mis-kwa-si	Muskkrat.
Ke-zhig	Sky.
Aw-be-non-tchi	Infant.
Be-ba-ma-so-ko-neg	Fire ball or Bear walk.
Zins-o-win	Protective medicine.
Mi-gis	A small white shell, the chief emblem of the Midewinritu.
Ke-pe-muh-ij-uggisk-koons-in shu	I come as a stranger among you.
Oom-bish-kah	Rise on high.
Uh-mah-je-wa	Ascend a mountain.
Wa-ba-ko-si mitrig	The tree is whitish.
Wa-ba-do	Rhubarb.
Wa-ba-bi-gon	White Clay.
Wa-ban (It is twilight in the morning)	East, Orient.
Wa-ban-noong	Morning Star.
Wa-bang	Tomorrow.
Wa-ga-kwad	Axe.
Wa-ga-kwad-dons	Hatchet or Tomahawk.
Wasse-ia, or Wasso;	Light.
Uh-nish-en-nah-bam-odah	Let us talk Indian.
Ka-go muh-zuh-ske-kan!	Do not leave me!
Wa-bi-jan	Clay.
Wa-bi-de, or ma-gad	It is ripe.
Wa-bi-gwan	White feather.
Wab-mimi	White Turtle Dove.
Wad-jiw	Mountain.
Wa-dop	Alder Tree.
To-to-sha-bo bi-mi-de	Butter.
Wa-zhe-bah-bun-dum-moo-win	Vision.
Mah-maun-se-nuh-moo-win	Apparition.
Mah-wuh-de-she-wa	Visit.
Shuh-shuh-ge	Crane.
Wah-ku-he-gauns	Cottage.
Wah-bish-kee-gin	Cotton.
Q-so-du-moo-win	Cough.
Ke-ke-doo-win	Council.
Ah-koosh-ku-dah	Colic.
Ma-so-bug-guk	Clover.
O-qua-min	Cherry.
O-qua-meerh	Cherry Tree.
Ook-ah-ben-moo-je	Babe, or baby.
Muh-kuk	Barrel.
Se-ge-ne-ga-wa-eg-gum-mig	Bar (for selling liquor).
Kush-ke-ban-je-gaweg-mig	Barber Shop.
Maung	Loon.
Pub-ge-zo	Bathe.
Ke-me-ne-jah-gun	Bastard.
Pah-quah-nu-je	Bat.
Pull-ge-ze-zo-wu-muh-kuk	Bath.
Pin-gwuh-shah-ge-de	Naked.
Buh-qua-zhe-gun-ushk	Wheat (bread straw).
Ta-te-be-sa	Wheel.
Boo-too	Button.
Oon-dah-de-se-ka	Breed.
Ne-tah, or ke-tah, or wee-taum	Brother-in-law.
Nuh-haun-goo-qua	Bride.
nuh-haun-gish	Groom.
Nah-do-bun	Bucket.
Mish-gush-sub	Buttocks.
Muh-we	Cry, or weep.
Wau-be, or wha-be	White.
Wah-bish-kwewa	White person.
Pe-zhe-gwau-je-qua	Prostitute.
Me-sew-egum-mi-goons	Privy.
Pe-wau-bik	Iron.
Ke-zhe-be-se-win	Itch.

Religious Freedom for Prisoners

Continued from page 2

Another official added that such records are necessary to calculate prison budgets.

When Indian inmates of the Native American Church wanted a sweatlodge at Lompoc, Warden Taylor's immediate reaction was "No, because we didn't know anything about sweatlodges."

Faced with a court suit, Taylor's staff did some research and relented to the inmates' demands.

A sweatlodge is a small wooden hut covered with blankets or a tarp which provides an effect similar to a sauna. Virtually all tribes in this country use it as part of a purification ceremony.

The Native American Church believes peyote, a hallucinogenic cactus plant, is both sacramental object, similar to the bread and wine in certain Christian churches, and is itself an object of worship much like the Holy Ghost.

It's not permitted in prison, but Walter Echo-Hawk, staff attorney for the Native American Rights Fund, said Native American Church members are discriminated against because they are prohibited from using peyote while on parole, even though Federal law permits its use for bona fide religious purposes outside of prison.

William Collins, an American Correctional Association official, said it is not always easy to define what is a legitimate religion. He cited the Church of the Holy Song (CONS), an inmate-created religion which one court characterized as a "non-structured, free-form, do-as-you-please philosophy, the sole purpose of which is to cause disruption of established prison discipline for the sake of disruption."

When correctional officials attempted to suppress the inmate church, its founder, federal prisoner Harry Theriault, brought a free exercise suit against the Atlanta, Georgia penitentiary. A Dis-

trict Court held that until CONS demonstrated otherwise, the movement was to be considered a bona fide religion.

"We had to be concerned about what kind of precedent we set," said Taylor. "We don't build synagogues for Jews or mosques for the Muslims in our population."

Shortly after this victory, a sect within the Church nearly provided such a demonstration by making a formal request to the Federal Bureau of Prisons for 700 porterhouse steaks and 98 bottles of Harvey's Bristol Cream Sherry to celebrate the sect's rituals.

While Theriault immediately proclaimed the request "un sanctioned," officials in other prisons have forced many CONS chapters to go to court to prove their sincerity; so far, the courts have reached contradictory decisions.

Litigation frequently occurs when prison regulations governing personal appearance conflict with the tenets of an inmate religion. Some religions require adherents to wear long hair and beards, requirements that prison officials said hinder prisoner identification while also providing inmates a way to conceal wands and contraband.

Conferees also discussed the difficulty of scheduling prayer hours that they do not interfere with prison routine. Warden Taylor told of a Lompoc inmate who believed in chanting at sunrise. Disturbed by the noise, a fellow inmate assaulted the chanter.

The multitude of unresolved issues which were raised prompted the Correctional Association's Collins to comment, that judicial clarification is needed.

"What is the test? The courts have yet to clearly decide what scale is to be used in balancing the religious demands of an inmate and the demands of a correctional institution."

William Penn, where you are now that we need you?

Are Indians Depleting Fish Stock?

Marquette, Mich.--"There is little evidence that Lake Trout are naturally reproducing in Lake Michigan and Lake Huron," said John Driver, biologist in charge of the Marquette Fish Hatchery.

Driver went on to state, that in Lake Superior only about one out of every four trout caught, are naturally produced. The other 75% comes from the Michigan Department of Natural Resources (DNR) fish hatcheries.

"There are many reasons for the absence of natural reproduction of Lake Trout, according to Driver. One of which is the early planting practices (Mid-60s) by the DNR. Originally, the DNR planted Lake Trout wherever they could gain access to the lakes. This involved planting along sandy beaches, harbors of refuge, and various shore lines.

"These early planting sites were unsuitable because bottom conditions in

those areas were shallow and sandy," said Driver. In order to insure natural production Lake Trout must be planted in deep water from 15 to 50 feet with a rock or reef like bottom.

Secondly Driver noted that genetics may be a big factor in the low natural reproduction rate of planted Lake Trout. Originally there were many big reefs in the Great Lakes which lake trout lived over and did not migrate from. The problem came when the DNR took eggs from just a few of these reefs and produced a brood stock (male and female trout that are kept in the hatchery to produce eggs) which produced all the fingerlings now planted everywhere in the Great Lakes. "We now have some in-cultivation, through research at Michigan State University, that the genetics of these fish need time to adapt to new regions."

Lastly and most important according

to Driver, is that the trout being planted in the Great Lakes are being cropped off, by sports and commercial fishermen, before they reach sexual maturity--6 years old. "This really hurts," said Driver, "because in order to naturally produce a substantial amount of Lake Trout there has to be a lot of eggs deposited over a reef. And if the trout are not permitted to sexually mature natural production rates will remain low."

When asked if lake trout could stand fish netting Driver replied, "that it's like raising a developing child you have to nurse and protect it to insure its future. The lake trout in the Great Lakes are not self sustaining at this time and they won't ever be unless something continues unrestricted. Remember only one out of every four lake trout are naturally produced in Lake Superior. And we have no evidence of lake trout reproducing in Lake Michigan and Lake Huron."



Bill Boda hits a home run during a pick up softball game at the Hannahville Reservation. When not playing ball Boda teaches at the Reservation School. And from what we hear, is a pretty good fisherman.

New Resource Program

A new program now exists for Native Americans who are interested in majoring in any of the fields of Natural Resources. Majors in Forestry, Soils, Water, Fisheries, Resource Management, Recreation, Paper and Pulp Science, and Wildlife are offered and interested degree seeking candidates are now being sought. In an effort to make the Natural Resources Career Education more relevant, seven new courses will be offered during the Freshman year, Wisconsin Indian History, American Indian Economics and an internship in Natural resources will be offered during the sophomore year. During the junior year American Indian Law will be required and the study of tribal government will be offered during the year. A six week summer camp at Clam Lake will be required following the sophomore year.

High school preparation should include an interest and ability in Biology, Mathematics, Physics, and Chemistry.

This program was established in July, 1976, when it was selected by the Fund for the Improvement of Postsecondary Education (DHEW) to address three separate but interrelated problems:

1. University level programs to prepare students in the various Natural Resources fields generally do not attract and retain any significant number of American Indians.
2. Planned and controlled develop-

ment of natural resources is a critical national issue. American Indian Tribes hold vast reserves of natural resources, but are faced with the problems of contributing to the world's need for energy and materials while also maintaining a sound economic and ecological base for the future of the reservation and its people.

There are very few Native Americans with professional training in the fields of Natural Resources, which forces the tribes to rely on outsiders for expertise in working environmental problems. Most non-Indian professionals on the campuses or in federal or state agencies are unaware of the rich cultural and historical values of Indian Culture, traditions, history and values. The limited technical assistance available to the tribes is thus often inappropriate or unsuitable to the reservation situation.

Federal financial support of the project during a three year period is intended to allow the university to develop approaches to these problems that will then become part of the institution's ongoing efforts to serve Indian people. The primary objectives of the project and the program activities are as follows:

1. To establish a natural resources program that will attract and retain until completion a significant number of Native American students. Academic and personal support services are provided through both group and individual activities.
2. To provide technical assistance and related services to tribes in their management of reservation resources. Universities and material resources are available at the request of tribal governments in various ways.
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assistance with admissions, financial aid, housing, registration, and other enrollment procedures.

-counseling and advising on personal concerns, career exploration, course of study, and other matters.

-special sections in the Introduction to Natural Resources course and a credit seminar in Resource management on Indian Lands.

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Students may be employed during the summer to work for the tribe on the reservation, on campus, or both, to work on tribal programs or projects.

To develop a relevant curriculum in Natural Resources and in other disciplines that will reflect Native American culture, concerns, values, and interests.

-courses are available in American Indian Art, literature, religious, history, law, governments, and social-cultural changes, within appropriate academic depths.

-courses in Native American environmental philosophies, tribal and reservation economics, and tribal-state-federal relations are directly related to the management of reservation resources.

For more information contact Gary Kmiecik, Coordinator, College of Natural Resources, Room 107, University of Wisconsin, Stevens Point, WI 54481, phone (715) 346-4478.

600 Lbs. Dead Fish

ZEBA, MI--Six hundred pounds of decomposed fish were pulled from Keweenaw Bay recently after the Department of Natural Resources recovered an abandoned 4 1/2-inch gill net.

The Indian net-owned by James Emery of the Keweenaw Tribe was discovered off of the Whirligig Road about a mile into the bay by sportsfisherman Andrew Gauthier of Baraga.

DNR officer Ron Stiebs says he pulled the net filled with dead lake trout, whitefish, chubs and suckers from 160 feet of water.

The fish-riding in size from one to three feet were in all stages of decomposition. "The smell of the fish was overwhelming for some time, Stiebs said.

While unable to predict how long the net had been abandoned Stiebs said Gauthier had reportedly fished onto the net for the first time in June.

The net could have been trapping fish all winter, Stiebs said.

"The smell of the fish was overwhelming," Stiebs said and it was difficult to count the number of fish on the net

due to the white water created by the rotting meat.

Once recovered, the net was turned over to tribe members for disposal, Stiebs said.

The conservation officer said last week's incident is an example of why the state DNR supports a ban on the use of gill netting in general.

"Occasionally a net is lost and the fisherman does not report it," Stiebs said.

The net continues to do "unselective" fishing until it is retrieved, he added.

"It's hard to regulate the fishing because we (DNR) have no control over the operation," Stiebs said.

Fred Dakota, tribal chairman at Keweenaw Bay, said the tribe will initiate action to make it mandatory to report the loss of the nets in the future so they can be located and retrieved.

"It's easy to lose a net in rough water," Dakota said and many tribal members are "just learning to fish."

Dakota said he did not know where the fish recovered at the incident were disposed.

Suardini Accepts NMU Position

By John Hatch

MARQUETTE, MICH.--Rosemary Suardini, assistant to the Director of American Indian Programs at Northern Michigan University (NMU) for the past three years, has accepted the position of Director of Northern's American Indian Programs.

Mrs. Suardini, 25, is a Pit River Indian whose tribal roots are in Northern California. She was born in Port Huron, Michigan, and attended high school in Flint, Michigan. In 1975 she received a bachelor of science degree in home economics from Northern Michigan University and is presently pursuing her masters degree in that field.

Mrs. Suardini replaces former director Robert Bailey who left NMU this spring to accept a position with the Michigan Department of Education as educational consultant.

While attending NMU, she was an active member of the University's Organization of North American Indian Students and a part time Women's Editor for the Nishnawbe News, a member of the National Indian Education Association and the Sigma Kappa Sorority.

Active in community affairs, she has been a member of the North Central Regional Advisory Committee, the U.P. Health Systems Agency and a board member of the U.P. Governing Board of the Health Systems Agency. She has also served as secretary on the NMU Human Rights Commission and the Michigan Three Fires Inter-collegiate council.

In 1976 she was awarded a certificate of Merit by the Michigan House of Representatives for her work with Michigan Representative Jackie Vaughn (D) on the Michigan Indian Tuition Waiver bill.

The new director's responsibilities will include providing general orientation,

guidance and advisory assistance to American Indian Students who attend NMU, assist the admissions office in recruitment of Indian students and provide advisory and administrative assistance to the organization of North American Indian Students and the Nishnawbe News.



Rosemary Suardini

ance to the Organization of North American Indian Students and the Nishnawbe News.

"The office of American Indian Programs," said Mrs. Suardini, "will continue to provide supportive services to Native American students of N.M.U. and to encourage other Native Americans to consider educational opportunities beyond high school. I am looking forward to assisting students at NMU achieve their educational goals."

Mrs. Suardini lives in Marquette with her husband Anthony and son Dominic.

Menominee History Published

MENOMINEE, MI -- Three years of research seven months on the road. The reading of 365 rolls of microfilm. Sifting through hundreds of books. Three years of writing.

This is just some of the ingredients that went into the writing of "The Menominee Indians: A History." Authored by Dr. Patricia K. Ourada, 1020 9th Ave., the book is the first ever history of the Menominee Indians published by a historian.

Originally written as a doctoral dissertation, the historian said that she "intended (and hoped) for the beginning that it would be a book."

She began her project in 1968, having been awarded a National Defense Educational Fellowship grant through the University of Oklahoma.

Then, the work began. Among other locations, Dr. Ourada said that she studied materials stored in the Federal Records Centers in Kansas City, Chicago, Ill., Suitland, Maryland and in the National Archives, Library of Congress and Indian Court of Claims in Washington, D.C.

"Nothing makes (the Indians) different from other people, the author stated, "except that their traditions are older, their attachment to the land is genuine, and their claims are very legal."

In her book, Dr. Ourada depicts the hard-fought efforts of the Menominee Indians to retain even a small portion of their original tribal land. The land, she notes, first had to be continually defended against the axel of Wisconsin lumbermen, then against the politicians of the federal and state governments. With the termination Decision of 1954 (this act signed out the Menominee tribe as one

of about 10 in the country that would no longer have rights under previous treaties with the United States), the Menominee Indians reservation became Menominee County, Wis.

This act remained in effect for the tribe from 1961 to '73, when, after an exhausting campaign, tribal status was restored. However, the events that preceded the restoration have caused the Menominees to have a general distrust of white people.

When completing her dissertation, Dr. Ourada visited the Menominee Indian tribe and talked to tribe members. One Indian, Atee Dodge, read the manuscript and shared his information. According to Dr. Ourada, Dodge felt that the book was long overdue, and looked forward to seeing it published. Unfortunately, Dodge died this past winter just prior to the publication of the book.

Having met them (the Menominees) and studied them, I am very sympathetic toward their cause," the author said. "The stereotypes of Indians are basically a myth. Most of their problems stem from the lack of job opportunities, not because they're Indian."

"There are five reservations in Idaho, each with a different personality. Their personalities are based on resources, job opportunities and religious background," she continued.

Now, a professor of history at Boise State University, Dr. Ourada has put her concern for the Indians (Shoshoni-Palut) at Ft. McDowell, Nev., in a land suit, working with a band of roving Delaware Indians in an attempt to gain federal recognition, and serving as a consultant with the Idaho Intertribal Policy Board.

And, she said, she has attempted to make people aware of how the Indian people's rights have been violated.

In explaining the dominant theme of her book, Dr. Ourada concludes by saying, "There has been a gross violation of Indian rights." By citing historical evidence, she proves her point exceedingly well.

New Council Members

Lansing--The State Board of Education recently announced the appointment of 12 new members to the State Advisory Council for Vocational Education for 1979-80.

At the same time, the State Board said that it has reappointed 14 members to the advisory council which was created by Congress under provisions of the 1968 Vocational Education Amendments.

The State Advisory Council advises the State Board of Education and evaluates vocational education in the state. The appointments and reappointments are for one, two and three year terms.

Following are the appointments of new members on the advisory council:

One Year Term -- Ignacio Salazar, Detroit.

Two Year Terms -- Irma Parrish, Sault Ste. Marie and Barbara Curry,

Grandville.

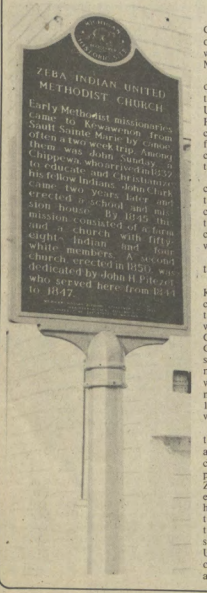
Three Year Terms -- Joseph Blanding, Detroit; James Rokusek, Ypsilanti; Susan Shepard, Charlevoix; Carole Sneyd, Portage; Evelyn Crane, Detroit; Jon Schuster, Berrien Springs; Claudette D. Hill, Detroit; Mary Johnson, Detroit and Daniel Hoekenga, Birmingham.

Following are the names of the members who are reappointed:

One Year Term -- Donald Curry, Lansing; Gauder Myran, Ann Arbor; Phyllis Danielson, Grand Rapids; Wilber Bolden, Grand Rapids; Robert Biers, Lansing; Jane Kellogg, Charlotte; Gloria Cobbin, Detroit; Arthur Underwood, Lansing and David Hart, Detroit.

Two Year Terms -- Ross Wiegler, Flint; Ethel Toepel, Detroit; Thomas Meravi, Marquette; Mary Dubois, Bay City and Freddie Rogers, Kalamazoo.

Historic Site



The Zeba Indian United Methodist Church and its camp meetings became an official historic site of Michigan in 1967 with the dedication of a plaque by the Michigan Historical Commission.

The dedication, climaxed several years of work by the North Central Jurisdiction of Archives and History of the United Methodist Church and Reverend Howard E. Shaffer, pastor of the church. Shaffer said, "I was really glad for the church because I think they (the congregation) deserve it. They've been through quite a lot over the years."

Much of the church's history and camp meetings' history has been lost over the years and that which survives is often conflicting. According to Rev. Shaffer, the most generally accepted history of the church state all camp meetings is that written on the plaque itself.

One side of the plaque details the history of the church. It says:

"Early Methodist missionaries came to Keweenaw from Sault Saint Marie by canoe, often a two week trip. Among them was John Sunday, a Chippewa, who arrived in 1832 to educate and Christianize his fellow Indians. John Clark came two years later and erected a school and mission house. By 1845 this mission consisted of a farm and a church with fifty-eight Indian and four white members. A second church, erected in 1850, was dedicated by John H. Pitzer, who served here from 1844 to 1847."

The other side deals with the history of the camp meetings. It says:

"The first frame church, known now as the Zeba Indian Mission Church, was erected in 1888. Completely covered with hand-made wooden shingles, this structure has changed little since its construction. The Methodist minister of L'Anse serves the congregation. The Zeba Indian United Methodist Church, the successor of the 1832 Keweenaw mission, is an area landmark."

Tribal Attorney Files Suit Against SOS

SAULT, MICH. -- In yet another sidelight to the continued bickering over creation of an Indian reservation within city limits, Tribal Attorney Dan Green has filed a complaint with the secretary of state alleging irregularities in a campaign finance reporting by the Save Our Sault (SOS) Committee.

Green contends the SOS committee, which opposes the proposed reservation or trust land within city limits, failed to file finance reports which are required of all committees who advertise on ballot issues.

The committee published advertisement supporting the two-mill vote to file, says they light which appeared on the April 2 ballot and was defeated by voters.

The law required both pre- and post-election campaign finance statements. Green's complaint alleges that the committee failed to file either statement.

"The committee, while admitting that they did not file the post election statement until July 27, more than three months late, says they did not spend more than \$500 and filed the appropriate waiver statement in lieu of the pre-election form."

The committee feels this action is harassment," said Marilyn Burton, spokesperson for the committee. "I'm not sure SOS has been very effective--we must have been hitting paydirt in order for them to take such an action."

"We're familiar with Mr. Green's tac-

tics," she said. "After all the Harger suit was brought against the city."

The Harger suit, brought by Green and the tribe against the city, alleged violation of the city charter in allocating funds to pay legal expenses incurred battling the issue of trust land within city limits. The suit was dismissed in 50th Circuit Court by Judge Nicholas J. Lambros in April.

Green said it was his belief that the county entitled to the fine should be the committee be found in error.

Webster Buell, director of the compliance and rules division of the secretary of state's office would not comment on the status of the complaint except to say that it was under investigation. Buell said failure to comply is a criminal misdemeanor with payment of fines as punishment.

"They have an attorney with unlimited funding and we have no attorney," Burton said. "There's no way to do something that's not on the up and up because we know we're going to be under scrutiny."

"The committee doesn't think the tribe has organized as a committee," she said. "They're not registered as a committee to advertise about a ballot issue. SOS members have alleged the tribe did not file proper statements with the county clerk in compliance with campaign advertising laws.

Indian Arlington Proposed

Detroit -- "A measure twice rejected by the Legislature which would allow access to a northeastern Michigan cemetery known as an 'Indian Arlington' may finally be approved."

Sen. Jackie Vaughn, D-Detroit, received a unanimous go-ahead from the Senate appropriations Committee to build a road to the Ononemee Indian Cemetery on the northern Lake Michigan shoreline.

The cemetery is the final resting ground of 500 Indians who died in "that from the War of 1812 to the Korean conflict of the 1950's."

Legislative committees rejected similar requests in 1975 and 1977, but Gov. William Milliken said he supports the new measure. The bill must first be approved in the full

Senate and House.

It has also been the tradition of Indians to honor their warriors," said Frederick Boyd, a Cree Indian leading the road-building effort.

Boyd said a small private road is not sufficient access to the overgrown plot. The public road would be built by the Leelanau County Road Commission with \$40,000 from the state.

Vaughn, a supporter of a bill which last year provided free tuition for Indian education, said he will also ask for funds to restore the cemetery, where there have been no burials in 25 years.

"We spend millions of dollars on other things and the cemetery money is something that's truly worthwhile for a neglected group of Americans," Vaughn said.

Poetry

Indian Boys Return

The Indian boys return to the Territory
After schooling at Hampton Roads
They look out of the window
Of the Missouri Pacific train
That is taking them back
And ask each other if the chiefs
Are still as important as they used to be
And agree that the medicine man
And some of the old women
Surely can heal the sick
But wonder of they know as much
As the white man's doctors
And they argue over whether
Owls and turkey buzzards are really witches
They look forward to the tribal dances
And say they will go stamping with the big drum
Laughing, they talk of refreshing themselves
With the drink, Saf-gi, made of crushed corn and water
Then they get off the train at Sadalia and Topeka
Soon they will be out hunting for game
They do not know it yet but the buffalo are gone
But everything else is as they remember it
Only they have changed a little
If owls and turkey buzzards are really witches
But they do not doubt the existence of witches
And evil wizards, too,
Having been out in the larger society
Which sought to make them disappear
As if by magic
So they would never go stamping again
To the sound of the big drum
Nor be revived by the drunk, Saf-gi,
When great thirst was upon them
In their fondly remembered
Bat half-forgotten villages. Leo Schneiderman



An Indian In The City

As he walks beside the multitudes
on the cement streets of the city
And takes his place in the ebb and
flow
of life's stream of humanity,
He wears no eagle feathers, no
moccasins
nor buckskin clothing
But he knows who he is—for the blood
that pulses through his veins
Tells him—he is an Indian.
Brown as the hazel nut, is brown
so, too, he is brown.
Bronzed and hardened by the suns of
his ancestors
he is today
A living monument to his people
among the races of mankind.
Straight as the tallest pine he stands,
permeated with pride and dignity,
A reminder of yesterday—but a part
of today.
His placid eyes are as dark as the
depths
of a winter sky.
And his serious face is framed by hair
of darkest sheen;
Both only serve to hide his soaring
thoughts
that often leave the city noises
To roam to far off glens and shaded streams
and there he thinks of quiet things,
As he sets his inner watch— with
peaceful solitude,
From his mother, the earth, he draws
a strength
that fills his body
And makes him as strong as the
strongest wood
with roots tapped deep into her
heart
So that at the changing of the seasons
he make take
from her breast
The vibrations of her natural moods
to set his own life afloat
And in the maze of urban life - he
survives.
From his father, the sky, he accepts
the life-giving radiance
of the city sun
That sets his searching heart beating
to the tune
of ancient drums
And leaves him with the knowledge
that the secret
of his inner calm and quiet strength
is a legacy from his father that must
be passed on
to his children and to his grand-
children;
And filled with this purpose of life, he
walks tall
and is counted - and Indian in the
city. Cecilia Svith Carpenter,

My Heart is Red

My heart will always be Red
My Indian culture will never be dead.
I will always keep my head up
and the Indian way I'll always love.
I will keep my values and beliefs
And from the reservation I'll never leave.
I enjoy the beautiful arts of beadwork
And I make my looms from tree bark.
My heart cried over Wounded Knee
Because the Indian people want to be free.
But some are locked in jails
Yet they keep strong and their nerves—
as tough as nails.
Let's hope we can live in peace
on our lands
While our people give a helping hand.
We can still live and not play dead
While our hearts stay strong and
Red! Running Bear Cronick

A Man Called Medicine Arrow

He might have been greater
Than Black Hawk, the Uniter
Because his magic arrows brought together
The Sioux, Cheyenne, and Pawnees
Who clamored for his life-saving darts
Which could stop bullets
And dissolve the toxins of disease
Any brave who carried the winged reed
Was beyond the reach of the Evil One
With his bad medicine
And his army of invisible demons.
Believing in the man called Medicine Arrow
The tribesmen of the plains
Could have rallied behind the great wizard
And struck a mighty blow against their foes
But the arrow maker began to trade
His enchanted missiles for Indian ponies
And each pony for a gallon of bad whiskey
Until Medicine Arrow had destroyed himself
By then the magic had departed
And broken arrows littered the prairie
Do not think, however, they were hollow reeds—
For a moment the invisible bow was drawn
And defiance taut against the string
But the hand relaxed, the hand relaxed
And the good medicine ran out
Silently into the tongue river. Leo Schneiderman

Sault Publishes Fishing Regulations

The following rules and regulations are hereby promulgated by the Board of Directors of the Sault Ste. Marie Tribe of Chippewa Indians pursuant to the powers contained in Article VII (j) of the Tribal Constitution. They apply to all fish- ing activity of Tribal members in the waters adjoining the land ceded by the Treaty of 1836.

- (1) The intent of these rules and regulations is to insure that the people of the Sault Tribe will be able, in perpetuity, to continue to fish in the waters of the Great Lakes under the rights retained by the Treaty of Washington in 1836.
- (2) These rules and regulations shall apply exclusively to all members of the Sault Tribe.
- (3) (a) Members of the Sault Tribe, fishing for pleasure or subsistence with hook and line, spear, or a single net not in excess of 300 feet length (except as in Rule 10 b) need not comply with the requirements of Sections (4) and (8) of these rules.
- (4) Any member of the Sault Tribe who fishes commercially that is, catches fish for sale to others, or who uses equipment in excess of that provided in Section (3), is required to have a valid license issued pursuant to these Rules in order to receive the protection and benefits of the Tribal right to fish under the Treaty for Washington.
- (5) Commercial fishing licenses shall be issued as directed by the Board of Directors and records shall maintained as to such issuance.
- (6) License applications shall provide on their face, the maximum amount of type and equipment that may be used by the licensee.
- (7) All equipment used shall be clearly marked to indicate the following:
 - (a) That the equipment or gear is used pursuant to a license granted by the Sault Tribe.
 - (b) The license number of the owner or user of the equipment.
 - (c) Subsistence fishermen will identify their nets with their Tribal I.D. number, such as: S.T. # _____ (Durant Census Roll No.).
- (8) (a) All catches shall be reported each month to the Board of Directors on forms provided by them and the month's catch shall be reported by the 15th of the month following the reporting period, which is from the first of the month to the end of the month. Reports MUST BE SUBMITTED whether you are fishing or not. These reports will be kept confidential.
- (b) If catch reports are not submitted for two consecutive months, a fine of \$100 may be assessed. No license renewal shall be granted to any fisherman whose reports are not up to date. This is in addition to any other penalty which may be imposed.
- (9) Any license issued by the Sault Tribe shall be valid for not more than one year and shall expire on January 31 of each year.
- (10) (a) No member of the Sault Tribe shall be permitted to fish with a net within the one-half mile of the mouth of any river, depending spawning.
- (b) Gill net fishing in St. Mary's River system is limited to 200 feet in length with nets set no earlier than two hours before sunset and lifted no later than two hours after sunrise, weather permitting. The St. Mary's River system extends from Brush Point to Frying Pan Island and includes Lake George and Little Lake George.
- (11) (a) The following area shall be open to fishing by Tribal members subject to the limitations set forth here in, effective Midnight, July 25, 1979.

That part of Lake Michigan lying South and East of a line drawn from the Village of Good Hope, Emmett County, Michigan to the Northernmost point of North Manitow Island, and then to the Northernmost point of Washington Island, Wisconsin.

- (1) Net fishing for Whitefish and Chubs only is permitted Mesh size for Whitefish shall be 4 1/2 inches or larger until September 25th, thereafter, it shall be 5 1/2 inch. Mesh size for Chubs shall be 2 1/2 inches or larger. Nets shall not be set in water shallower than 72 feet in depth.
- (2) Target fishing for Lake Trout is not permitted. Any fisherman whose catch on any lift is 25% or more Lake Trout by weight shall remove his nets from that area for a period of fifteen (15) days, upon order of a Tribal Conservation Officer.
- (3) Little Traverse Bay East of a line from Nine Mile Point to Seven Mile Point and Grand Traverse Bay South of the 45th parallel, shall be closed to all commercial and subsistence fishing.
- (4) All catch of Tribal fisherman shall be subject to inspection by State, Tribal or Federal enforcement officers in this area.
- (11) (a) There shall be NO FISHING during the spawning season for Whitefish and Lake Trout from November 15-30.
- (12) Any dead fish caught incidentally in commercial gear may be retained; live game species shall be returned to the water. The following species are considered game fish:
 - (a) Brown Trout
 - (c) Brook Trout
 - (d) Rainbow Trout
 - (e) Atlantic Salmon
 - (e) Coho Salmon
 - (f) Chinook Salmon
- (13) No member engaged in taking fish, other than that stated on the license application shall be used.
- (14) The maximum amount of net to be used per boat is 24,000 feet of large mesh and 24,000 feet of small mesh; also impoundment gear may be used under any license.
- (15) Members, while fishing on the water under Treaty Rights, shall not employ or accept the assistance of persons not entitled to exercise fishing rights under the Treaty of 1836. This includes all non-Indian and non-Indian spouses. A license holder shall not engage in Treaty fishing activity in the employment of non-Indians.
- (16) (a) Any member of the Sault Tribe, while engaged in sport or subsistence fishing shall have in his/her possession a valid Tribal membership card.
- (b) Any commercial license holder of the Sault Tribe shall have in his/her possession while engaged in commercial fishing, a valid B.I.A. counter signed identification card designating him/her as a holder of a Sault Tribe commercial license. The card shall remain the property of the Tribe and shall be returned, if ordered, upon conviction of a violation of these rules.
- (c) A child of a licensed Tribal member, 16 years of age or under, may assist his/her parents in fishing without obtaining a Tribal Helper's license.
- (d) Tribal commercial and helper's license shall be issued only to persons 18 years of age or older. Persons 16-18 years of age shall obtain a license only with the signed consent of their parent or guardian and the approval of the Tribal Board of Directors.
- (17) (a) Any member holding a commercial fishing license from the Board of Directors must subject his catch to biological sampling as directed by the Board of Directors. Through interpretation and analysis of this biological data, annual production quotas may be set by the Board.
- (c) A child of a licensed Tribal member, 16 years of age or under, may assist his/her parents in fishing without obtaining a Tribal Helper's license.
- (d) Tribal commercial and helper's license shall be issued only to persons 18 years of age or older. Persons 16-18 years of age shall obtain a license only with the signed consent of their parent or guardian and the approval of the Tribal Board of Directors.
- (17) (a) Any member holding a commercial fishing license from the Board of Directors must subject his catch to biological sampling as directed by the Board of Directors. Through interpretation and analysis of this biological data, annual production quotas may be set by the Board.

(b) The Tribe requires, as a condition of obtaining a commercial fishing license, that the applicant execute a release to the Tribe of all information including, but not limited to, wholesale fish buyer's reports pertaining to him which are in the possession of the Michigan Department of Natural Resources.

(18) (a) A violation of these rules by a licensee may subject such persons to the following measures by the Tribal Judge: (1) For the first offense, suspension of the license and/or payment of a fine not exceeding \$250.

(2) For the second and subsequent offenses, revocation of the license or suspension and a fine not exceeding \$500.

(b) Any member who engages in commercial fishing without obtaining a Tribal commercial fishing license, as provided in these Rules, shall be subject to a fine of not less than \$100 and no more than \$200.

(c) Any commercial fisherman who employs or accepts the assistance of a non-licensed Tribal member shall be guilty of a violation of these rules.

(19) Any member accused of a violation of these rules shall be so informed in writing. Such notice shall also contain a date set for a hearing on the matter to be held within 20 days of the notice.

(20) At the hearing, the alleged violator shall have the opportunity to respond to the charges, to be represented by an attorney at his/her own expense and to have witnesses appear on his/her behalf.

(21) The holder of the license may be punished as provided in Section (18-20) by the court upon finding clear and convincing proof of a violation.

(22) The helper of employee shall fish only in the presence of his employer, except in exceptional circumstances of a temporary nature which prevent the employer from fishing. The word "Employer" as used in this section shall mean either of two partners; if the partners are identified on the Tribal fishing license application as co-partners of the licensed boat.

(23) The license fee for Tribal commercial fishing licenses shall be as follows:

(a) A flat fee of \$50 shall be charged for issuance of a Tribal license to work as a helper or employee on a boat operated by licensed commercial Treaty fisherman. Provided that a licensed commercial fisherman who has purchased a helper's license for his employee may, upon surrender of the unexpired license, designate another member to receive such a license in his place for the remainder of the term of the license, without payment of any additional fee.

(b) A minimum fee of \$100 shall be charged for a license for a fisherman fishing on his/her own behalf without a boat or with a boat not exceeding 20 feet in length.

(c) A fee of \$200 shall be charged for a commercial license for a fisherman fishing with a boat 20-40 feet in length.

(d) A fee of \$300 shall be charged for a commercial license for a fisherman fishing with a boat in excess of 40 feet.

(e) The fishing license application shall designate which type of license a fisherman is issued, and shall designate the boat which he/she is entitled to operate; provided that a license issued under Section (23) (c) or (d) shall also entitle the licensee to operate a boat of 20 feet or less.

(f) Fishing with a boat not identified in the fishing application shall constitute a violation of these rules.

(24) These Rules shall be in effect 10 days after approval by the Department of the Interior.

The Swing On Pictured Rocks

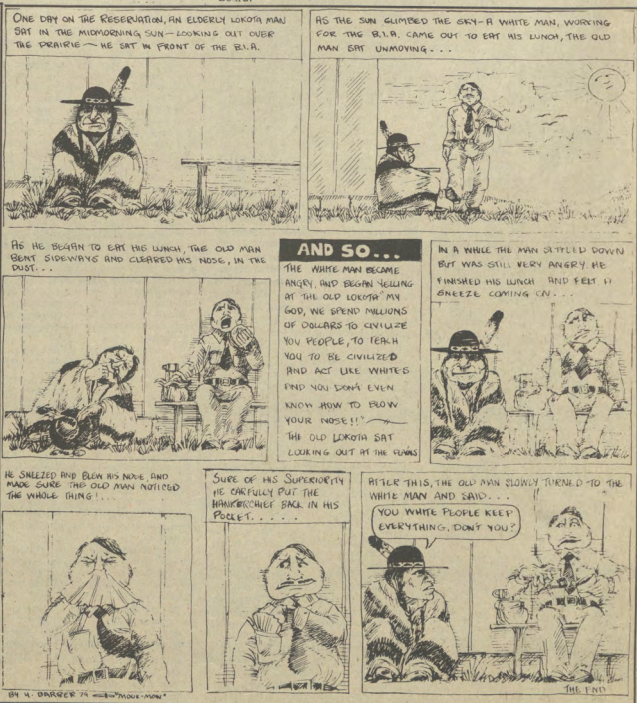
A TRADITION OF THE OJIBWA
There was an old hag of a woman living with her daughter-in-law, and son, and a little orphan boy, whom she was bringing up. When her son came home from hunting, it was his custom to bring his wife the moose's lip, the kidney of the bear, or some other choice bits of different animals. These she would cook crisp, so as to make a sound with her teeth in eating them. This kind attention of the husband to his wife at last excited the envy of the old woman. She wished to get them the same luxuries, and in order to get she finally resolved to make way with her son's wife. One day, she asked her to leave the infant son to the care of the orphan boy, and come out and swim with her. She took her to the shore of a lake, where there was a high range of rocks overhanging the water. Upon the top of this rock, she erected a swing. She then undressed, and fastened a piece of leather around her body, and commenced swinging, going over the precipice at every swing. She continued it but a short time, when she told her daughter-in-law to do the same. The daughter-in-law obeyed. She undressed, and tying the leather strings as she was directed, began swinging. When the swing had got in full motion and well going, so that it went clear beyond the precipice at every swing, the old woman cut the cords and let her daughter-in-law drop into the lake.

She then put on her daughter-in-law's clothing, and thus disguised went home in the dusk of the evening and counterfeited her appearance and duties. She found the child crying, and gave it the breast, but it would not draw. The orphan boy asked it where it's mother was. She answered, "She is still swinging." He said, "I shall go and look for her." "No!" said she, "You must not - what should you go for?" The husband came in, in the evening, he gave the coveted morsel to his supposed wife. He missed his mother, but said nothing. She eagerly ate the dainty, and tried to keep the child still. The husband looked rather astonished to see his wife studiously averting her face, and asked her why the child cried so. She said, she did not know that it would not draw.

In the meantime, the orphan boy went to the lake shores, and found no one. He mentioned his suspicions, and while the old woman was out getting wood, he told the son all he had heard or seen. The mother painted his face black, and placed his spear upside down in the earth, and requested the Great Spirit to send lightning, thunder, and rain, in the hope that the body of his wife might arise from the water. She then began to fast, and told the boy to take the child and play on the lake shore.

We must not go back to the swing. After the wife had fallen into the lake, she found herself taken hold of by a water-tiger, whose tail twisted itself around her body, and drew her to the bottom. There she found a fine lodge, and all things ready for her reception, and she became the wife of the water-tiger. While the children were playing along the shore, and the boy was casting pebbles into the lake, he saw a gull coming from its center and flying towards the shore, and when on shore, the bird immediately assumed the human shape. When he looked again, he recognized the lost wife of his father, who had a leather belt around her loins, and another belt of white metal which was, in reality, the tail of the water-tiger, her husband. She suckled the babe, and said to the boy - "Come here with him, whenever he cries, and I will nurse him."

The boy carried the child home, and told these things to the father. When the child again cried, the father went also with the boy to the lake shore, and hid himself in a clump of trees. Soon the appearance of a gull was seen, with a long, shining belt, or chain, and as soon as it came to the shore, it assumed the mother's shape and she began to nurse the child. The husband had brought along his spear, and seeing the shining chain, he boldly struck it and broke the links apart. He then took his wife and child home with the orphan boy. When they entered the lodge, the old woman looked up, but it was a look of despair; she instantly dropped her head. A rustling was heard in the lodge, and the next moment she leaped up and flew out of the lodge, and was never heard of again.



Are The Alien

Settlement Dissatisfies Sioux

FORT LARAMIE, WYO. Camped in a field across the North Platte River from historic Fort Laramie, 150 Sioux tribal leaders are demanding White House and Justice Department representatives meet with them to discuss their claim to 7.3 million acres in South Dakota's Black Hills.

An aide to Sen. George McGovern, D-S.D., was the only federal representative for the opening of the session Tuesday, and a tribal leader said they would demand an apology if their other invitations were snubbed.

The Sioux, clad in blue jeans and cowboy hats, said they were dissatisfied with the recent court settlement of an 1868 treaty that was abrogated by Congress after Gen. George Custer discovered gold in the Black Hills in 1877.

"We're here to discuss the 1868 treaty

and all of the other treaties," said Isaac Bearshield. "Every damn one of them is broken. We must proceed to tell the United States government what heartsache they have inflicted upon us."

Each Indian representative at the encampment is a descendant of a Sioux who signed the 1868 treaty in Fort Laramie. The treaty reserved all of South Dakota west of the Mississippi, including the Black Hills, for the Sioux.

The U.S. Court of Claims recently awarded the Sioux \$105 million-\$17.5 million plus 5 percent interest for each year since 1868 for the Black Hills and \$43.9 million for the rest of the land.

But Sioux leaders said the settlement is paltry compared to the value of minerals extracted from the area, and does not take into account the religious and cul-

tural importance of the Black Hills.

John King Jr. of the Rosebud Reservation in South Dakota said the Sioux want 7.3 million acres of federal reserve land in the Black Hills returned to them, along with half of the mineral royalty payments since 1868.

The encampment across from Fort Laramie includes Indians from the Rosebud, Lower Brule and Pine Ridge, S.D., reservation. They conducted a purification ceremony Tuesday, burning and smoked a peace pipe to invoke the guidance of their ancestors.

Continued from page 3

SKIBINE: I think it depends upon which treaty. Treaties differ. Sometimes they were a formal way of dealing with the United States such as exchanging trade and goods. Sometimes, in the early days, they were military alliances in which the United States promised to protect one tribe against another in exchange for an alliance of the tribe with the United States against the English for example. Later on, it seemed that the tribes were sort of forced to sign a treaty in which they gave large land cessions in exchange for the United States' pledge to protect the tribe forever. The U.S. promise would include giving Indian governments enough food for their people to survive. What the tribe did in return was the treaties was to retain certain rights on the land that they kept. Such rights are examples of hunting and fishing.

FREELAND: Now you mentioned word. You said, later on, after some of these earlier treaties the Indians were "forced" to sign particular treaties. What do you mean by that?

SKIBINE: I don't think "forced," like physical force, is correct. By force, I mean a combination of economic and political as well as military pressures. When you look back at the treaties signed, a lot of Indians would now say, "How could they give so much land?" We have to consider the situation at the time. Perhaps the leaders of the Indian governments knew that there was the potential for endless wars with the United States if the treaty of peace and friendship was not signed. Perhaps a tribe wanted certain goods, such as guns with which to fight their enemies. I think the most im-

portant thing to realize is that a treaty is an agreement between one country and another. The Indian tribes granted land and rights to the U.S. in treaties symbolizing retention of the powers of the Indian nations—in other words, the United States did not give anything to the Indians. That's why federal courts including the Supreme Court say that unless a sovereign power has been given up in a treaty, the tribes retain it. For instance, unless lands have been ceded specifically in a treaty, they keep its original land.

FREELAND: I think that's a really good point because many people feel that the U.S. Government has given power to the Indian nation. Indian nations have been sovereign from day one, as I understand it, and only some powers have been limited by the treaties. Maybe you could explain it.

KICKINGBIRD: The issue of where tribal governmental powers came from is a popular question that quite often arises and what we're presenting here is not the made ravings of a couple of Indian attorneys. All we're talking about is the interpretation given to us by the federal courts and the Supreme Court of the U.S. and followed up and supported by the Congress through appropriations and through appropriations to carry out these statutes and treaties. There is no grant of power from the U.S. to tribes in the treaties. The treaties were negotiated for the same reason that treaties are always negotiated. One side or one government wants something and they found a way to guarantee that something, whether it was land or military alliances or whatever, through that treaty. Now, political situation among U.S. tribes was probably more closely akin to the political situation in 17th and 18th century Europe. You had a lot of different political groups in Europe which at one time were tribes. The tribal origins of European governments were not that far in the distant past, either. There was a great deal of rivalry and political turmoil among the tribes.

It was not unusual for tribal governments to form alliances with the French or the English or the Spanish or subse-

quently the United States. At one time or another the Europeans needed the tribes as allies and at the same or related period, a particular Indian government may have needed the Europeans as allies against a rival tribe or they may have needed the European weapons while the Europeans wanted furs, gold, land or whatever. Indian governments reserved land and rights for tribal members and we can see that practice in the title of reservations. Quite often the phraseology of these treaties shows the tribes granted certain lands and reserved other lands for their own use. As a consequence, you talk about Indian reservations because these were the lands the Indians reserved for themselves. Sometimes in some court decisions they don't do a careful historical analysis or the attorneys who present the case do not do a careful historical analysis and it's not stated that clearly.

When you examine the larger body of cases we find that you have to look at the history and that will tell you, just like the legislative history of a statute, what was intended. For the most part when we see tribes exercising a right, it's a right it had always held, like the right to make that treaty—the power to make that treaty. Tribal governments have usually given up some measure of those rights to the United States for something in return. Now, one of the things inherent in U.S. policy from almost the beginning is the idea of "civilizing" the Indians and that meant education, Christian religion, and turning the Indians into farmers instead of hunters.

The primary concept in the early days was that very Indian should be a farmer, a gentleman farmer. So, that's the federal court were deriving their jurisdiction from the same sovereign. Did I make myself clear?

FREELAND: Yes, you did. I just realized how complicated it is.

SKIBINE: What the U.S. Supreme Court said was that in fact the double jeopardy clause did not apply because both these courts, tribal and federal, were deriving their jurisdiction from different sovereigns. The federal courts derive from the U.S. Constitution and the tribal court from the inherent sovereignty of the Navajo nation.

FREELAND: Now, if there was a particular treaty involved with the Navajo Nation and the U.S. government regarding this particular issue, then would that treaty agreement take precedence over either one of the sovereigns?

SKIBINE: The treaty, as an international agreement, is a way that two nations can determine their relationship. So, obviously it should. I think that one of the major cases in which we see how the federal court has violated treaties, sometimes indirectly involved what we call the "Major Crimes Act" of 1885. Let me go into the background. There was a case called *Major Crimes Act* in which Crow Dog was a Sioux that had killed another Sioux in Sioux territory in 1885. The Sioux tribe, the Sioux nation, punished him but the U.S. thought he was punished severely enough. So they proceeded to try him in a territorial court which very quickly means a death sentence. He appealed his case to the Supreme Court and the Supreme Court said because the Sioux Nation was a sovereign nation and because jurisdiction was not mentioned in the treaty with the United States, the Sioux Nation had reserved with itself what it means to punish their own members, and the U.S. courts had no jurisdiction to punish a Sioux who had committed a crime against another Sioux.

Well, after that decision, apparently the U.S. Congress was rather unhappy about it so Congress passed legislation called the "Major Crimes Act." It was directly related to the Crow Dog Case. The Major Crimes Act gave federal courts jurisdiction to punish an Indian who had committed a crime against another Indian on the Indian reservation if it was one of seven major crimes, murder being one of them.

So in 1886, another case arose involving a Hoopa in California, U.S. v. Kagama, which came to the Supreme Court. Kagama had committed a murder on an Indian reservation. The victim was an Indian and the case was basically the same situation as Crow Dog. The Supreme Court had to deal with the subject again. What is said this time, was that the federal courts now had jurisdiction to arrest an Indian who had committed a crime on a reservation and prosecute him because Congress had passed that act giving the courts jurisdiction. This act was a violation of what means the power to punish their own members. So, you see, it was an invasion of sovereignty. The Supreme Court explained that, in what I think is a strange way, Congress has plenary power in Indian country and since the issue of jurisdiction in that case was considered a federal crime against the court used the political doctrine in order to avoid ruling on either constitutionality of the act or the fairness of it.

And this is why they allowed Kagama to be prosecuted in federal court. Now if you look at this so-called "plenary power" doctrine it seems that it's not very well-founded. Most of the time people think that the reason Congress has plenary power is that it's not very absolute power, to pass any acts in Indian country, is found in the Constitution. And, as Kirk Kickingbird pointed out earlier, if you look at that correct, it only gives Congress the power to regulate with the Indian nations. It doesn't really give Congress the power to do anything else, for the Supreme Court to allow federal courts jurisdiction over Indians on reservations, thereby breaking treaties, is not exactly a regulation of trade of commerce. Yet, the courts combined the plenary power concept with the policy question doctrine, as a way to avoid actually keeping an eye on what Congress is doing with Indian nations and determining whether Congress has acted in accordance with the Constitution.

FREELAND: As I understand it, around 1871, the U.S. Government discussed making any treaties with the Indian nations. Is that correct?

SKIBINE: That is true. Your question really required a yes and no answer. In 1871 the House of Representatives was in charge of appropriations including those which fulfilled Indian treaties. The House felt that because a treaty had been signed by the President, with the approval of two-thirds of the Senate, this leaves the House of Representatives without a voice in what goes into a treaty. So the House passed a rider to an appropriation act saying, "No more treaties will be signed with Indian nations." As a result, what the U.S. did around 1871 was to make "Agreements" with the Indian governments which legally are the same thing as treaties except that they require approval of both the House and Senate.

FREELAND: I'm sorry to stop our discussion of this very interesting and complicated subject but we've run out of time.

Udall Supports Programs

Washington, D.C.—House Interior Committee Chairman Morris Udall of Arizona has begun an oversight inquiry into various federal policies and programs affecting Indians on reservation lands. Udall has held a number of hearings to gather testimony from various government agencies including the BIA, the Board of Indian Arts and Crafts, the Farmers Home Administration, Economic Development Agency and Office of Minority Business Enterprise, the Administration for Native Americans, CETA, and the Energy Resource Development.

Udall explained, "There is a two-fold purpose to holding these oversight hearings. One is to take a hard look at the Federal Government's activities affecting Indians to determine their efficiency, economy and its sensitivity to Indian needs; the second is to reaffirm congressional commitment to the Indians."

In a letter sent to tribal leaders, Udall pledged that as chairman of the House Interior Committee he would "initiate major, comprehensive Indian economic development legislation" particularly in the areas of natural resources, and Udall said he would "enlist the active support and concurrence of the Indian tribes and organizations."

Udall said any new legislation would emphasize restructuring and consolidat-

ing federal administration of Indian economic development programs, and said he will be examining innovative approaches to attract and sustain private investment. An increased emphasis on federal inventory of tribal resources and implementation of the government's responsibility was also stressed. Udall said he would look for approaches that would provide incentives for tribes to amend or modify their political structures to achieve the political stability necessary to support economic development.

Jury Awards Claim

NORTH PLATTE, NEB. —An American Indian who charged in an \$8 million civil suit that the stomach of a Gordon police officer, causing her 7 month fetus to be still-born, 15 days later.

The other six defendants were Sheridan County, former Gordon police officers Robert Barnes and Terry Well, Sheridan County Sheriff Jim Talbot, Deputy Sheriff Roger Eichelmeier and sheriff's dispatcher Maxine Kozal.

The case arose from a brawl on Sept. 15, 1976, in the Sheraton Hotel Lounge in Gordon. Bar owner Don Brown allegedly sprayed a chemical on a group of Indians, starting a riot.

Police arrested Brown, who was sitting in a patrol car when he was allegedly attacked by Robert Yellow Bird, Mrs. Yellow Bird's husband.

Officer Barnes then tried to arrest Yellow Bird. At that point, trial testimony differs as to what happened.

Mrs. Yellow Bird claims Barnes kicked her in the stomach before trying to arrest her husband.

The defendants claim she ran at Barnes and he raised his foot to defend himself.



Attendance Poor At ICERR

Washington, D.C.—Rep. Arland Strangeland of Minnesota was the only member of Congress to attend programs presented by the Interstate Congress for Equal Rights and Responsibilities, a "backlash" organization. The ICERR presented the programs in Washington, D.C. March 19 and 20, and only 25 aides of staff members attended the discussions of eastern Indian land claims, problems of non-Indian property owners on reservations, hunting and fishing rights, water issues and issues related to tribal sovereignty and jurisdiction.

The speakers were obviously personally involved in the matters they talked about and consequently spoke emotionally, and generally, effectively. They did complain about the very low turnout of Congressional members and staff.

Congressman Strangeland said that he plans to reintroduce the jurisdiction bill that he co-sponsored last session with Congressman Lloyd Meeds. He said that he was considering the need for legislation on Indian water rights also. Strangeland said he was concerned about the needs of Indians on the reservations which he said were complicated by problems in tribal governments which he said were sometimes very autocratic and unfair to tribal members not in the reigning group.

Civil Guide Published

WASHINGTON D.C. — CIVIL RIGHTS COMMISSION PUBLISHES GUIDE FOR THOSE WHO WANT HELP: People who think they have been discriminated against and want the Federal Government to do something about it can get help from a new guide published by the U.S. Commissioner on Civil Rights. The 44-page booklet, titled, "Getting Uncle Sam to Enforce Your Civil Rights," explains some rights protected by Federal law in credit, education, employment, housing, law enforcement, voting and other fields. It also steers those who wish to file complaints to appropriate agencies. The guide covers unfair treatment because of race, color, sex, religion, national origin, age, handicap, and lack of citizenship. It also includes special information for American Indians. Single free copies may be obtained from the U.S. Commission on Civil Rights, Publications Management Division, 1121 Vermont Avenue, N.W., Washington, D.C. 20425.

Justice Department Files Suit

Washington D.C.: The Department of Justice filed civil suits recently charging violations of the voting rights of Indians in San Juan County, New Mexico, by use of an at-large voting system to elect county commissioners and by failure to give them voting information in the Navajo language.

Acting Attorney General Benjamin R. Civiletti filed two suits were filed in U.S. District Court in Albuquerque, New Mexico, against the three San Juan County commissioners, the county manager, and the county clerk.

One suit charged the officers with violating the Voting Rights Act by dividing the county into three districts in 1977 and requiring each commissioner to be a resident of a separate district but allowing all voters in the county to choose the commissioners.

The suit said the districts are malap-

portioned to the disadvantage of Indians, who are concentrated in one district. That district is 69 percent Indian. The county as a whole has 34.5 percent Indian population.

The suit said the county has a history of maintaining unequal residency districts for commissioner, and the at-large voting system minimizes Indian voting strength. No Indian has ever been elected as a commissioner, the suit added.

The suit asked the court to void any commissioner elections using the present at-large system and to require the county to fairly draw single-member districts before the 1980 elections.

The other suit charged county officials with failing to provide oral instructions, assistance, and other voter registration and election information in the Navajo language as required by the 1975 bilin-

gual amendment to the Voting Rights Act.

The suit also said county officials failed to train and assign bilingual personnel to each Navajo precinct to serve as interpreters for voters needing language assistance.

In addition, the suit said county officials failed to provide sufficient information in the Navajo language concerning the location of polling places, voter registration, and absentee voting.

The suit asked for the convening of a three-judge court to require county officials to comply with the minority language requirements and to submit a plan for compliance for the 1980 elections.

There was also asked the court to authorize the appointment of federal examiners to enforce the law in the 1980 elections.



Hannahville Pow-Wow

This summer the Hannahville Indian Community held its first Pow-Wow. Sponsored by the Hannahville Pow-Wow Committee, the event drew thousands of people from across the United States and Canada. Participating tribes included the Chippewa, Potawatomi, Odawa, Kiowa, and Commanche.

The Master of Ceremonies was Eddie Benton-Banai from St. Paul, Minnesota. Chief Elk of the Mt. Pleasant Reserve blessed the grounds thus opening the Pow-Wow.

The Pow-Wow, an age old custom of Indians gathering together, today means different things to different Indians. To some it is a form of religious expression, and to others it is a time to display their dancing skills. To the casual observer, this appears as simple entertainment and meaningless theatrics. The religious overtones are not apparent and, perhaps, this is why the U.S. government has never tried to stop a Pow-Wow.

Besides the dancing and singing one of the main purposes of the Pow-Wow is to renew old friendships and begin new ones.



